



# Inver Grove Heights Schools Comprehensive Annual Financial Report

for the fiscal year ending June 30, 2019



**INSPIRE. INNOVATE. EXCEL.**



*A Community Commitment.*



COMPREHENSIVE ANNUAL FINANCIAL REPORT  
For the Fiscal Year Ended June 30, 2019

INDEPENDENT SCHOOL DISTRICT NO. 199  
INVER GROVE HEIGHTS, MINNESOTA

2990 – 80th Street East  
Inver Grove Heights, MN 55076

Prepared by  
Business Office

Heather Aune – Director of Business Services

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INDEPENDENT SCHOOL DISTRICT NO. 199

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# **SECTION I**

## **INTRODUCTORY SECTION**





## District Office

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November 25, 2019

To the School Board, Citizens, Employees, and Students of Inver Grove Heights Schools

### INTRODUCTION

The following Comprehensive Annual Financial Report (CAFR) of Independent School District No. 199, Inver Grove Heights, Minnesota, also known as Inver Grove Heights Schools (the District), presents the financial position of the District as of June 30, 2019, and the results of its operations for the fiscal year then ended. This report is prepared in accordance with accounting principles generally accepted in the United States of America, and is audited in accordance with auditing standards generally accepted in the United States of America by a firm of licensed certified public accountants. State law requires the District to publish a complete set of audited financial statements within six months of the close of the District's fiscal year.

The District's financial statements are prepared in accordance with Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*. The reader of this CAFR will notice that the two main financial statements created by this standard, the Statement of Net Position and Statement of Activities, do not contain numerous columns for various funds like the fund-based financial statements. These two statements consolidate much of the information contained in fund-based financial statements into statements which tend to answer the question: "Is the District better or worse off financially than it was the previous year?" A comparison of net position should help the reader in answering that question.

Also required as part of required supplementary information by GASB Statement No. 34 is the management's discussion and analysis (MD&A), which allows the District to explain, in layman's terms, its financial position and results of its operations for the past fiscal year.

This report consists of management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of all information presented in this report. To provide a reasonable basis for making these representations, management of the District has established internal controls. The internal controls are designed to protect the District's assets from loss, theft, or misuse and to compile sufficient reliable information for the presentation of the District's financial statements in conformity with accounting principles generally accepted in the United States of America. Because the cost of internal controls should not be more than the benefits, the District's internal controls are designed to provide reasonable, rather than absolute, assurance that these financial statements will be free of material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

These financial statements have been audited by Malloy, Montague, Karnowski, Radosevich & Co., P.A., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2019 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the District's financial statements for the fiscal year ended June 30, 2019 are fairly presented in conformity with accounting principles generally accepted in the United States of America.

## **FEDERAL SINGLE AUDIT AND STATE COMPLIANCE AUDIT**

The independent audit of the financial statements of the District was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited district's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. The District is also required to undergo an annual Minnesota state legal compliance audit under Minnesota Statutes § 6.65. These reports are available in a separate document.

## **REPORT FORMAT**

This CAFR is presented in three sections: introductory, financial, and statistical. The introductory section contains this letter of transmittal, organizational chart, information on the School Board and administration, and the Association of School Business Officials (ASBO) International Certificate of Excellence in Financial Reporting Award. The financial section contains the independent auditor's report, MD&A, basic financial statements, required supplementary information, and combining and individual fund statements and schedules presented as supplemental information. The statistical section contains supplemental financial and other statistical data, generally presented on a multi-year basis.

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the MD&A. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A of the District can be found immediately following the report of the independent auditors.

## **THE DISTRICT'S PROFILE**

The District was formed in 1957 as residents in the area realized the need for a local high school. The consolidation of one-room schoolhouses formed the District. In 1960, Simley High School opened its doors to students. In 1971, a new Simley High School was built adjacent to what is now the middle school. The oldest parts of the middle school (the original Simley High School) have been replaced.

The District operates under an elected seven-member School Board. The School Board is elected on a nonpartisan basis. The School Board is responsible, among other things, for passing policies, adopting the budget, and hiring the Superintendent of Schools. The Superintendent of Schools is responsible for carrying out the policies of the School Board, for overseeing the day to day operations of the District, and for appointing the directors/principals of the various departments or schools.

The District is a suburban school district located 12 miles south of the City of St. Paul, Minnesota, and serves a general population of approximately 35,372, covers an area of about 22 square miles, and enrolled 3,583 students for the 2018–2019 fiscal year. In terms of number of students, the District is Minnesota’s 53rd largest school district. The District has one high school, one middle school, four elementary schools, and an early learning center.

The District provides a full range of public education services to students and families from birth to 21. These include regular and enriched academic education, special education, college in school, and career/vocational education. Food service and transportation are provided as supporting programs. The District’s community education program includes Early Childhood, Family, and Adult Basic Education programs, as well as a myriad of classes for lifelong learning experiences for children and adults. The District strives for educational excellence and is proud of the achievements of its students and staff.

## **Our Mission**

**Inspire. Innovate. Excel.**  
***A Community Commitment***

## **Our Vision**

- Inclusive, Respectful, and Caring Environment
- A Culture of High Expectations
- Whole Student Development
- Personalized Learning
- Involved and Invested Community and District

## **Core Values**

**Courage** Advocating for what is important and acting with integrity  
**Excellence** Inspiring, engaging, and challenging ourselves and others  
**Inclusion** Building caring authentic relationships  
**Innovation** Using flexibility and creativity to meet challenges and needs  
**Teamwork** Shared responsibility, accountability, and accomplishments

## **Strategic Direction**

- A Culture of Racial Equity
- Career and College Readiness with Core Life Skills
- Effective Teams and Partnerships

The laws of the state of Minnesota give the authority to direct the District’s business operations and educational functions to the District’s School Board, whose members are elected officials. The School Board has the authority to levy taxes, set fees, and approve budgets and staff positions, along with other business and educational functions, without prior approval from any other governmental unit. The School Board can issue debt, generally with prior district voter approval. The Minnesota Department of Education does have some minor oversight responsibility over the District that is generally related to compliance and approval of certain laws and procedures, but is not substantive in nature.

The financial reporting entity includes all the funds of the District. Component units are legally separate entities for which the District is financially accountable. There are no organizations considered to be component units of the District.

## **BUDGETARY PROCESS**

The District's budget sets forth the financial plan for the forthcoming fiscal year. It is based on the projected financial needs of the District to allocate limited resources in the best possible way to give the best educational opportunities to students. The budget process starts with the development of the plan and timeline with completion and adoption in June. The plan is disseminated to School Board members and administration, and the preparation of the budget is implemented. The administration reviews enrollment projections and determines staffing levels needed for the forthcoming year. A preliminary financial forecast is prepared by the Director of Business Services and staffing levels are determined, keeping the financial projection in focus. The administration then recommends staff changes to the School Board for approval.

The budget process is continuous and involves staff at all levels, as they inform administration of their needs and anticipated expenditures. These requests are then reviewed by their budget administrator who determines their appropriateness and, if appropriate, includes them in his/her budget. Each building principal is allocated an amount for supplies, materials, and equipment, based on student enrollment of that building, which he/she must allocate to those accounts under their control. When each administrator has his/her budget assembled, the business department provides oversight and enters it in the finance system.

The Director of Business Services prepares the salary and benefits budget and updates this data to the master budget. The finance/business department staff, along with the Director of Business Services, prepares estimates of other areas for inclusion in the master budget. Staff in the finance/business department reviews the data entered by each budget administrator and provides oversight for preliminary budgets, makes recommendations and changes, and adopts the final budget in June as required by state law. The legal level of budgetary control is at the fund level.

The budget is then implemented and administered. Each administrator is responsible for approving purchase requisitions from their buildings or areas of responsibility. They must remain within the budget constraints and monitor their budgets from periodic reports that they receive from the finance/business department. They also have the ability to review their budgets online via the District's accounting system. The Director of Business Services has responsibility for the financial integrity of the District. The availability of funds, the proper code classification, the maintenance of the coding structure, and compliance with legal purchasing directives are all continuously monitored by the finance/business departments. All bids and contracts must be authorized and approved by the School Board. The revenue and expenditure budgets are monitored and changed as conditions change. All revisions to the budget are approved by the School Board.

## **ECONOMIC FACTORS AND DISTRICT INITIATIVES**

The District is located in Dakota County, which is one of seven counties that make up the Twin Cities Metropolitan Area. Although recent economic conditions have continued to show signs of improvement for many residents of the District, in the 2018–2019 school year, the percentage of students qualifying for free and reduced-price lunch increased slightly from 41.5 to 42.4 percent.

Although not all of Inver Grove Heights is within the District's boundaries, there has been significant residential and commercial growth within the city boundaries. Officials at the City of Inver Grove Heights (the City) indicated that the City had \$81 million of new construction in 2018 compared to \$79 million in 2017. Total residential construction was 143 dwelling units, including 82 single family units and 61 townhome units. Residential additions and remodeling improved as homeowners reinvested in their homes. The City issued more than 2,400 building permits for residential additions and remodeling with a valuation of \$29.3 million. There was \$32.9 million of commercial and industrial construction in 2018, compared with \$11.1 million in 2017 and \$15.6 million in 2016.

Groundbreaking began in the fall of 2019 on a large housing unit within the District's boundaries. It's estimated that this new housing complex could increase enrollment by an estimated 80 students, many of them being preschool and kindergarten-aged students. The District broke ground on a new project, as well during the fall of 2019, with a six-classroom addition to Pine Bend Elementary.

The unemployment rate for Dakota County was 3.2 percent as of June 30, 2019. This compares favorably to both state and national average unemployment rates of 3.4 percent and 3.8 percent, respectively.

Taxable market value in the District increased 7.4 percent for the year, from \$2,828,910,642 to \$3,038,883,950.

The District has always been dependent on the state for its revenue authority. However, in the past, the general education basic formula allowance, which funds the majority of the District's operations, was composed of aid and levy components. The amount of levy was determined by a state determined tax rate. This rate was adjusted up or down depending on the state's financial position. By doing so, the state could shift revenue responsibility to local taxpayers in times of need or relieve local taxpayers in times of plenty. This is no longer the case as the general education basic formula allowance is now all state aid. Because of this, the District is continuously monitoring the state's financial position.

General education state aid, the single largest source of revenue for the District, is dependent on the number of students served by the District each school year. The 2017 fiscal year enrollment was 3,618. In the 2018 fiscal year, enrollment rose less than 1.0 percent to 3,640. Enrollment decreased by 1.6 percent to 3,583 our last fiscal year. Each October, the District projects its future enrollment five years out. Future enrollment projections, using the "Cohort Survival Method," indicate that the District's enrollment should remain stable or slightly decrease for the next five years. The District began working with a consultant group in the fall of 2019 to project future enrollment and do a housing study. This will allow the District to better predict future needs in staffing and budgeting.

Minnesota school districts have the ability to raise additional revenue through voter-approved excess levy referendums. For fiscal year 2019, the additional funding is capped at \$2,025 per adjusted pupil unit as per state statutes. For fiscal year 2019, the District has authority for \$819 per adjusted pupil unit of excess levy authority, which raises a total of approximately \$3.2 million. The District was \$1,206 below the referendum cap established by the Minnesota Legislature during the 2018–2019 school year. The voter-approved referendum passed in November 2017, which brought the voter-approved authority to \$819 per pupil for 2018–2019 and will adjust with inflation. Voters had also approved a capital projects levy of \$638,000 per year, which will adjust based on the net tax capacity within the District's boundaries. These new capital levy funds are allowing the District to invest in updated curriculum and technology for students, add flexible furniture to classrooms, and add large musical instruments to the band program, among other improvements. This levy will continue for the next nine years, which will allow the District to continue the accumulation of these updated learning tools.

The District operates five school buildings: one high school (220,728 square feet), one middle school (314,970 square feet), and three elementary buildings (totaling 222,424 square feet). The average age of the five buildings is 39–73 years.

Long-term facility maintenance dollars allocated through state and local funding has allowed the District to keep facilities up-to-date on maintenance. The District not only keeps a 10-year Long-Term Maintenance Plan required by the state, but also has an in-depth plan for building maintenance that takes into account all predictable facility maintenance needs over the next 10 years. This keeps unexpected maintenance to a minimum, and ensures that funds are available for repairs with a schedule that puts the highest needs first.

## **AWARDS AND ACKNOWLEDGEMENTS**

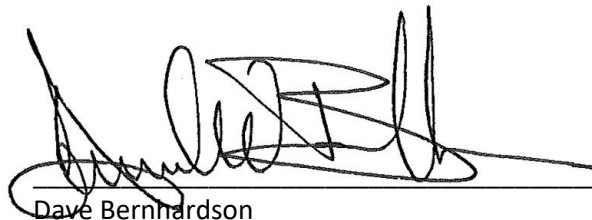
The District was awarded the ASBO International Certificate of Excellence in Financial Reporting for the preparation and issuance of a high-quality CAFR for the fiscal year ended June 30, 2018. This was the 14th year in which the District submitted its CAFR and received this award. The Certificate of Excellence, the highest recognition for school district financial operations offered by the ASBO International, is only conferred to school systems that have met or exceeded the standards of the program.

A Certificate of Excellence is only valid for a period of one year. We believe that our current CAFR continues to meet the standards of this program, and we are submitting it to the ASBO International to determine its eligibility for another certificate.

The timely preparation of this report could not have been accomplished without the professional and dedicated hard work of the entire staff of the District’s business services team. We wish to express our appreciation to all members of the staff who assisted and contributed to the report preparation.

Our appreciation is also given to the School Board for its support in leading the District in sound and responsible financial management.

Respectfully submitted,



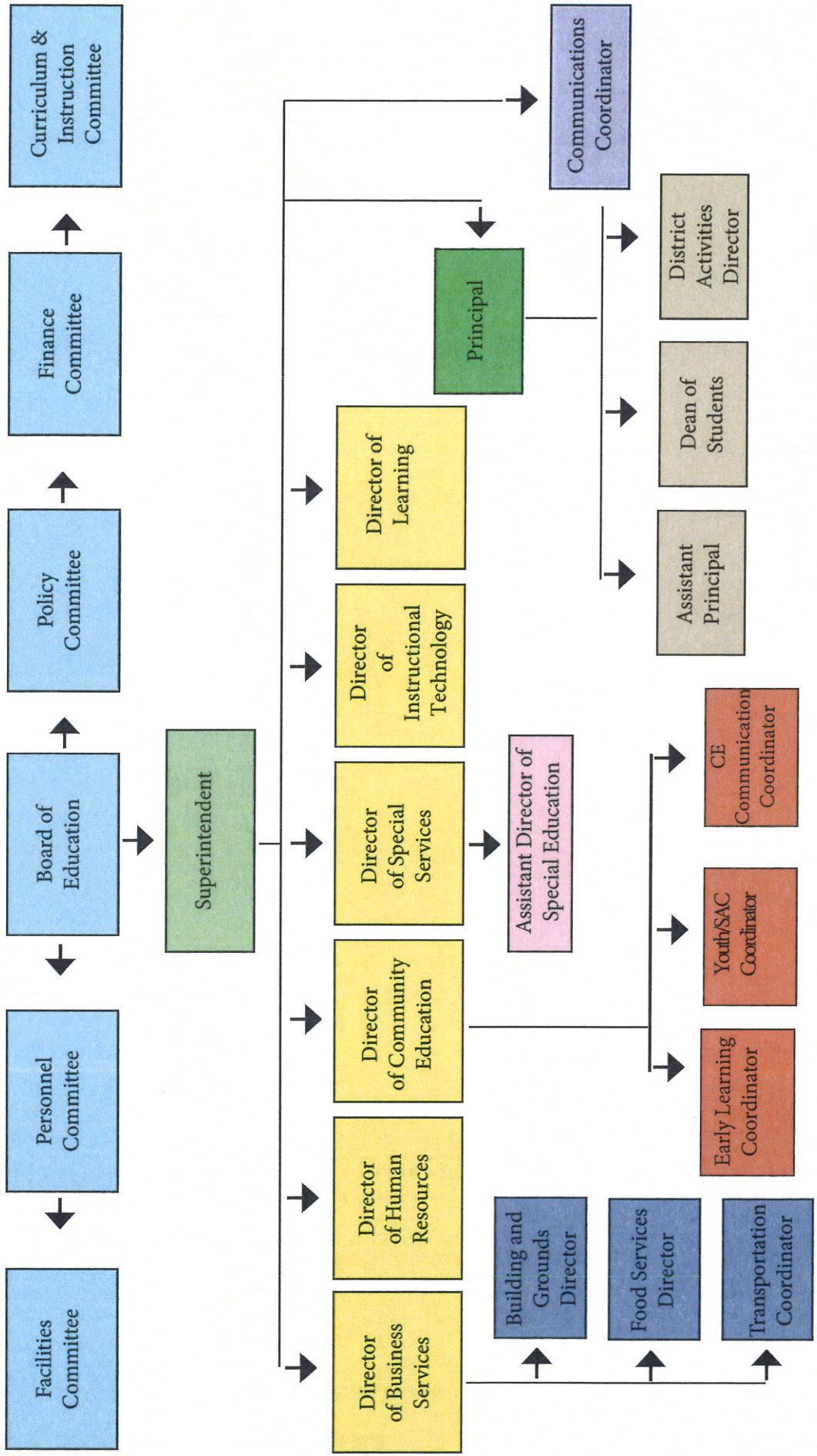
Dave Bernhardtson  
Superintendent



Heather Aune  
Director of Business Services



ISD 199  
Organizational Chart



INDEPENDENT SCHOOL DISTRICT NO. 199

School Board and Administration  
Year Ended June 30, 2019

**SCHOOL BOARD**

	<u>Position on School Board During 2018–2019</u>
Matt Schaefer	Chairperson
Cindy Nordstrom	Vice Chairperson/Treasurer
Rachel Hanson	Clerk
Sue Gliva	Director
Carrie Lounsberry	Director
Lynette Stensgard	Director
Sherry Warrick	Director

**ADMINISTRATION**

Dave Bernhardson	Superintendent
Heather Aune	Director of Business Services
Mary Garrison	Director of Special Services
Michele Carroll	Director of Human Resources
Teajai Anderson-Schmidt	Director of Learning
Caroline Little	Director of Instructional Technology
Barbara Pierce	Director of Community Education



ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

**The Certificate of Excellence in Financial Reporting  
is presented to**

## **Independent School District No. 199**

**for its Comprehensive Annual Financial Report (CAFR)  
for the Fiscal Year Ended June 30, 2018.**

The CAFR meets the criteria established for  
ASBO International's Certificate of Excellence.



A handwritten signature in black ink, appearing to read 'Tom Wohlleber'.

Tom Wohlleber, CSR  
President

A handwritten signature in black ink, appearing to read 'David J. Lewis'.

David J. Lewis  
Executive Director

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# **SECTION II**

## **FINANCIAL SECTION**





**PRINCIPALS**

Thomas A. Karnowski, CPA  
Paul A. Radosevich, CPA  
William J. Lauer, CPA  
James H. Eichten, CPA  
Aaron J. Nielsen, CPA  
Victoria L. Holinka, CPA/CMA  
Jaclyn M. Huegel, CPA  
Kalen T. Karnowski, CPA

**INDEPENDENT AUDITOR'S REPORT**

To the School Board and Management of  
Independent School District No. 199  
Inver Grove Heights, Minnesota

**REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 199 (the District) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

**MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**AUDITOR'S RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

## **OPINIONS**

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

## **OTHER MATTERS**

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, supplemental information, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### **Prior Year Comparative Information**

We have previously audited the District's 2018 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated November 29, 2018. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2018 is consistent, in all material respects, with the audited financial statements from which it has been derived.

(continued)



**OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 25, 2019 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Malloy, Montague, Karnowski, Radosevich & Co., P. A.*

Minneapolis, Minnesota  
November 25, 2019

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## INDEPENDENT SCHOOL DISTRICT NO. 199

### Management's Discussion and Analysis Year Ended June 30, 2019

The management of Independent School District No. 199, Inver Grove Heights, Minnesota (the District) has provided readers of the District's financial statements with this narrative overview and analysis of its financial activities for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with the other components of the District's Comprehensive Annual Financial Report (CAFR), including the letter of transmittal located in the introductory section.

#### **FINANCIAL HIGHLIGHTS**

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at June 30, 2019 by \$13,705,748 (net position deficit). The District's total net position improved by \$10,756,786 during the fiscal year ended June 30, 2019. The District had \$4,898,796 of net position available at year-end to meet its ongoing obligations, but restricted for specific uses. The unrestricted portion of net position was a deficit of \$34,304,497.
- At June 30, 2019, the District's governmental funds reported combined ending fund balances of \$15,158,405, a decrease of \$378,975 from the prior year.
- The District's General Fund, its primary operating fund, closed the fiscal year with an unassigned fund balance of \$3,818,466, which represents approximately 8.3 percent of annual General Fund expenditures based on fiscal 2019 expenditure levels.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This management's discussion and analysis is intended to serve as an introduction to the District's basic financial statements, which consist of the following three components: the government-wide financial statements, fund financial statements, and the notes to basic financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, except for the fiduciary funds. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

## **FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major" funds, rather than the District as a whole. Funds (Food Service and Community Service Special Revenue) that do not meet the threshold to be classified as major funds are called "nonmajor" funds. Detailed financial information for nonmajor funds is included as supplemental information.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. Minnesota schools must establish funds within the guidelines of the state's Uniform Financial Accounting and Reporting Standards.

The District maintains the following types of funds:

**Governmental Funds** – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental fund financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

**Proprietary Funds** – Proprietary fund statements offer *short-term* and *long-term* financial information about the activities the District operates like businesses. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The District maintains one type of proprietary fund, internal service funds, which are used to accumulate and allocate costs internally among the District's various functions. The District's two internal service funds account for its post-employment employee benefit liabilities. These activities have been included within governmental activities in the government-wide financial statements.

**Fiduciary Funds** – The District is the trustee, or fiduciary, for assets that belong to other organizations. The District is responsible for ensuring that the assets reported in these funds are used only for its intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

	<u>2019</u>	<u>2018</u>
<b>Assets</b>		
Current and other assets	\$ 45,886,408	\$ 46,082,838
Capital assets, net of depreciation	<u>65,931,477</u>	<u>67,633,999</u>
<b>Total assets</b>	<b><u>\$ 111,817,885</u></b>	<b><u>\$ 113,716,837</u></b>
<b>Deferred outflows of resources</b>		
Pension plan deferments	\$ 32,923,170	\$ 43,536,149
OPEB plan deferments	569,448	437,682
Deferred charges on refunding	<u>938,651</u>	<u>1,045,417</u>
<b>Total deferred outflows of resources</b>	<b><u>\$ 34,431,269</u></b>	<b><u>\$ 45,019,248</u></b>
<b>Liabilities</b>		
Current and other liabilities	\$ 6,227,377	\$ 5,885,205
Long-term liabilities, including due within one year	<u>96,659,985</u>	<u>148,963,036</u>
<b>Total liabilities</b>	<b><u>\$ 102,887,362</u></b>	<b><u>\$ 154,848,241</u></b>
<b>Deferred inflows of resources</b>		
Property taxes levied for subsequent year	\$ 12,982,755	\$ 13,206,886
OPEB plan deferments	825,567	-
Pension plan deferments	<u>43,259,218</u>	<u>15,143,492</u>
<b>Total deferred inflows of resources</b>	<b><u>\$ 57,067,540</u></b>	<b><u>\$ 28,350,378</u></b>
<b>Net position</b>		
Net investment in capital assets	\$ 15,699,953	\$ 14,801,902
Restricted	4,898,796	4,574,619
Unrestricted	<u>(34,304,497)</u>	<u>(43,839,055)</u>
<b>Total net position</b>	<b><u>\$ (13,705,748)</u></b>	<b><u>\$ (24,462,534)</u></b>

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as depreciable lives and capitalization policies. Net position also includes long-term liabilities for severance, pension, and other post-employment benefits (OPEB), which are not reported in the governmental funds.

Total net position increased by \$10,756,786. Changes in the District's share of the state-wide Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) pension plans contributed to the differences in deferred outflows of resources, long-term liabilities, deferred inflows of resources, and unrestricted net position.

Table 2 presents a condensed version of the Change in Net Position of the District:

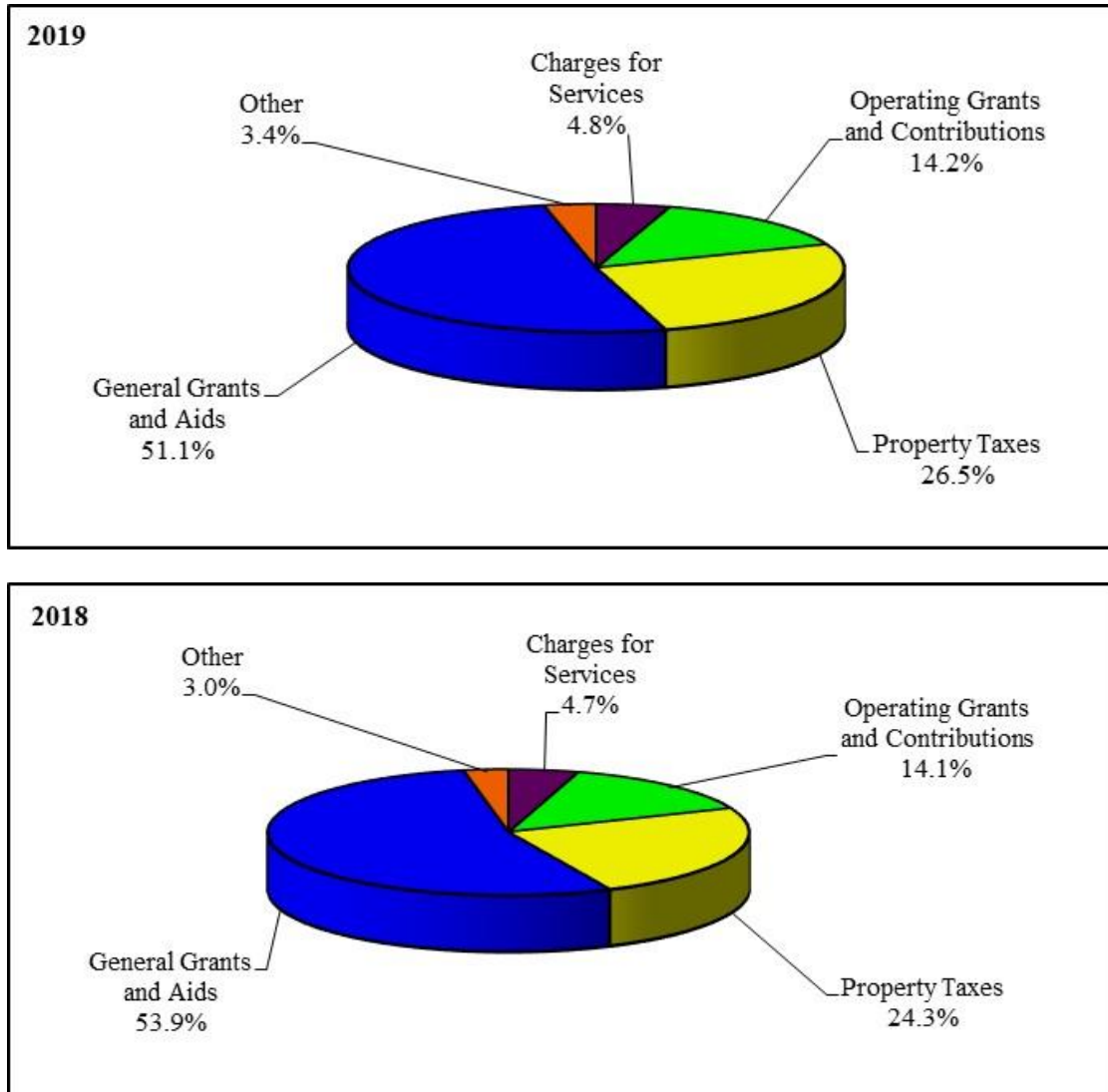
	<u>2019</u>	<u>2018</u>
<b>Revenues</b>		
Program revenues		
Charges for services	\$ 2,587,279	\$ 2,510,325
Operating grants and contributions	7,672,790	7,565,389
General revenues		
Property taxes	14,324,656	13,001,061
General grants and aids	27,646,412	28,813,615
Other	1,841,562	1,611,122
Total revenues	<u>54,072,699</u>	<u>53,501,512</u>
<b>Expenses</b>		
Administration	1,281,112	2,266,737
District support services	2,390,377	2,672,841
Elementary and secondary regular instruction	13,623,272	25,739,432
Vocational education instruction	139,911	319,225
Special education instruction	5,846,255	9,715,185
Instructional support services	2,155,752	3,147,923
Pupil support services	3,912,284	4,677,260
Sites and buildings	5,366,346	4,735,153
Fiscal and other fixed cost programs	142,688	133,569
Food service	2,104,170	2,094,804
Community service	2,233,181	2,234,523
Depreciation not allocated directly to programs	2,079,707	2,060,251
Interest on long-term debt	2,040,858	2,170,509
Total expenses	<u>43,315,913</u>	<u>61,967,412</u>
Change in net position	10,756,786	(8,465,900)
Net position – beginning	<u>(24,462,534)</u>	<u>(15,996,634)</u>
Net position – ending	<u>\$ (13,705,748)</u>	<u>\$ (24,462,534)</u>

This table is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This table includes depreciation expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal.

As seen above, total revenues in fiscal 2019 were \$571,187 more than the previous year, and total expenses decreased \$18,651,499 (30.1 percent) from the previous year. Revenues increased due primarily to increases in voter-approved operating and capital project property tax levies. Expenses decreased due primarily to the impact from changes in the District's proportionate share of the state-wide PERA and TRA pension plans mentioned earlier.

Figures A and B show further analysis of these revenue sources and expense functions:

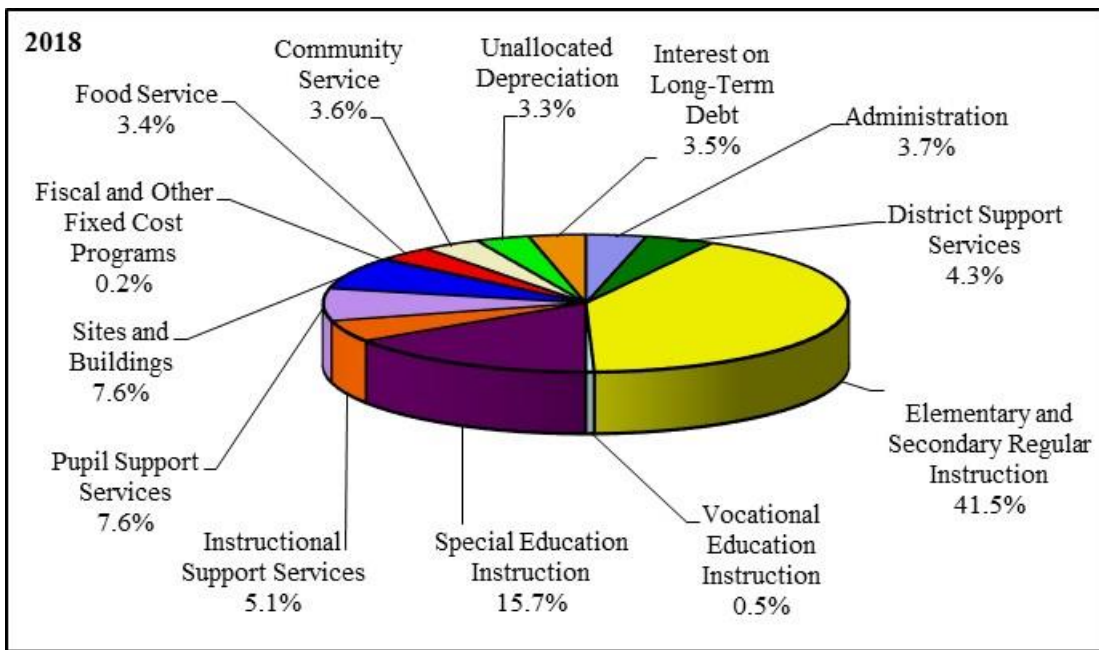
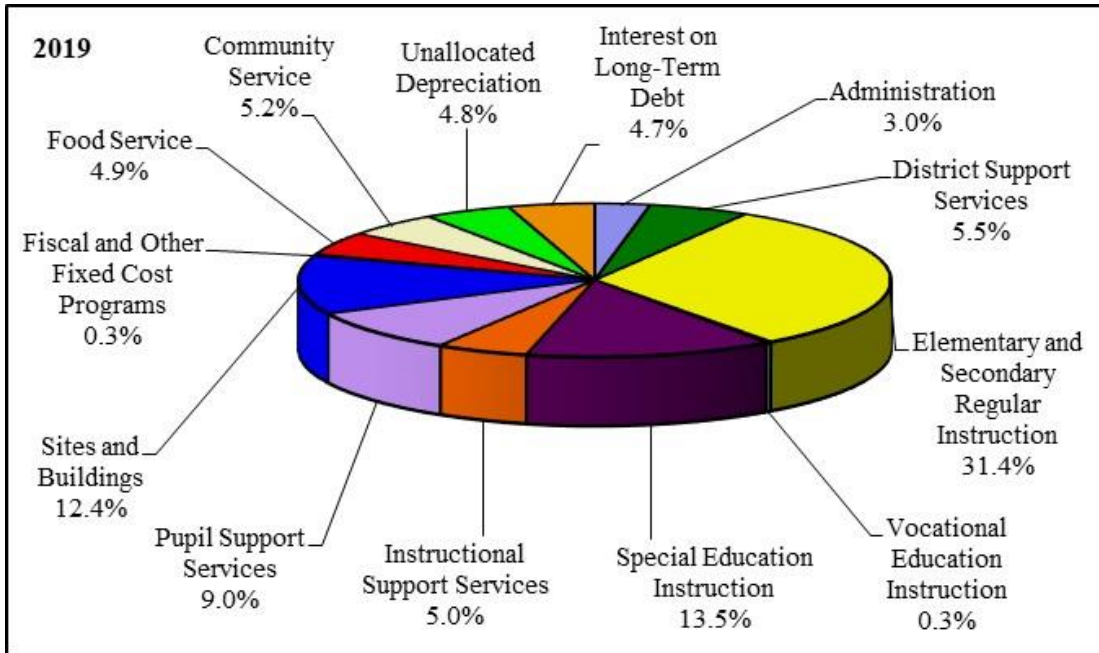
**Figure A – Sources of Revenue for Fiscal Years 2019 and 2018**



The largest share of the District’s revenue is received from the state, including the general education aid formula and most of the operating grants. This significant reliance on the state for funding has placed tremendous pressure on local school districts as a result of limited funding increases in recent years.

Property taxes are generally the next largest source of funding. The level of funding property tax sources provide is not only dependent on taxpayers of the District by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

**Figure B – Expenses for Fiscal Years 2019 and 2018**



The District’s expenses are predominately related to educating students. Programs (or functions), such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services, are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.

The significant year-to-year change in the percentage of expenses incurred in several program areas shown above was attributable to the change in expenses related to the two state-wide pension plans, which caused greater fluctuations in program areas with a higher proportion of salaries.



## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is also reflected in its governmental funds. Table 3 shows the change in total fund balances of each of the District's governmental funds:

	2019	2018	Increase (Decrease)	Total Percent Change
Major funds				
General	\$ 12,770,391	\$ 12,416,837	\$ 353,554	2.8%
Debt Service	1,280,729	1,282,748	(2,019)	(0.2%)
Capital Projects – Building Construction	(268,667)	–	(268,667)	(100.0%)
Nonmajor funds				
Food Service Special Revenue	1,030,729	1,281,693	(250,964)	(19.6%)
Community Service Special Revenue	345,223	556,102	(210,879)	(37.9%)
<b>Total governmental funds</b>	<b><u>\$ 15,158,405</u></b>	<b><u>\$ 15,537,380</u></b>	<b><u>\$ (378,975)</u></b>	<b>(2.4%)</b>

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use, as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the District's School Board.

At June 30, 2019, the District's governmental funds reported combined fund balances of \$15,158,405, a decrease of \$378,975, in comparison with the prior year. Unassigned fund balance at year-end was \$3,549,799, which is available for spending at the District's discretion. The remainder of the fund balance is either: 1) nonspendable (not in spendable form) – \$371,726, 2) restricted for particular purposes – \$5,726,880, or 3) assigned for particular purposes – \$5,510,000.

The District created a new Capital Projects – Building Construction Fund in fiscal 2019 to account for architect fees and up-front costs related to capital projects that will be financed with debt to be issued in fiscal 2020.

**ANALYSIS OF THE GENERAL FUND**

Table 4 summarizes the amendments to the General Fund budget:

<b>Table 4 General Fund Budget</b>				
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Increase (Decrease)</u>	<u>Percent Change</u>
Revenue	<u>\$ 46,830,363</u>	<u>\$ 46,126,474</u>	<u>\$ (703,889)</u>	<u>(1.5%)</u>
Expenditures	<u>\$ 47,007,034</u>	<u>\$ 46,442,452</u>	<u>\$ (564,582)</u>	<u>(1.2%)</u>

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to as the original budget. It is the District’s practice to amend the General Fund budget for known significant changes in circumstances. The District amended the budget during the year to adjust for updated enrollment projections, updated special education estimates, known staffing changes, and updated federal funding allocations and budgets.

Table 5 summarizes the operating results of the General Fund:

<b>Table 5 General Fund Operating Results</b>					
	<u>2019 Actual</u>	<u>Over (Under) Final Budget</u>		<u>Over (Under) Prior Year</u>	
		<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
Revenue	\$ 45,873,981	\$ (252,493)	(0.5%)	\$ 2,433,742	5.6%
Expenditures	46,130,452	\$ (312,000)	(0.7%)	\$ 2,736,715	6.3%
Other financing sources	<u>610,025</u>	\$ 610,025	100.0%	\$ 610,025	100.0%
Net change in fund balances	<u>\$ 353,554</u>				

The fund balance of the General Fund increased \$353,554 in the current year, compared to a planned decrease of \$315,978, approved in the final budget.

General Fund revenues increased \$2,433,742, from the prior year, mainly due to improved state general education funding and increases in voter-approved operating and capital project property tax levies. Revenues were \$252,493 under the final budget for fiscal year 2019, mainly due to a smaller increase than expected in the number of students served.

General Fund expenditures increased \$2,736,715, primarily due to staffing additions and contractual increases in salaries and benefits. Expenditures were under budget by \$312,000, or 0.7 percent, with the largest area of savings in elementary and secondary regular instruction salaries.

General Fund other financing sources were \$610,025 more than the prior year and over budget, due to new technology capital leases.

## **COMMENTS ON SIGNIFICANT ACTIVITIES IN OTHER FUNDS**

### **Capital Projects – Building Construction Fund**

The Capital Projects – Building Construction Fund was created during the year to account for future planned capital projects. The fund balance deficit at year-end primarily represents architect fees paid in advance of an anticipated bond sale.

### **Debt Service Fund**

The Debt Service Fund is used to record principal and interest expenditures for the District's outstanding bonded indebtedness and the revenue sources that are used to finance them, whether for building construction, OPEB, or for initial or refunding bonds. The District made \$5,081,788 of scheduled debt service payments on its outstanding bond issues in the current year, principally financed through annual debt service property tax levies. The year-end fund balance of \$1,280,729 is restricted for debt service.

### **Analysis of Other Governmental Funds**

The District's final budget for the Food Service Special Revenue Fund projected a fund balance decrease of \$117,107, while actual fund balance decreased by \$250,964. Revenues were over budget by \$175,451, primarily due to higher federal meal reimbursements and commodity awards than projected. Expenditures were over appropriations by \$309,308, mainly in salaries, purchased services, and supplies (including food costs) and materials.

The District's final budget for the Community Service Special Revenue Fund projected a fund balance decrease of \$249,093, while actual fund balance decreased by \$210,879. Revenues were over budget by \$200,439, mainly due to higher than expected program fees and tuition. Expenditures were over budget by \$162,225, primarily in salaries and benefits.

### **Internal Service Fund**

Internal service funds are used to account for the financing of goods and services provided by one department or agency of a government to other departments or agencies on a cost-reimbursement basis. The District maintains two internal service funds. One fund is used to account for the payment and financing of its severance and pension benefit liabilities, and the other is used to account for the payment and financing of its OPEB liabilities, including the administration of assets held in a revocable OPEB trust to finance these liabilities. Total net position increased \$108,923 in fiscal 2019, to \$3,001,166.

## CAPITAL ASSETS AND LONG-TERM LIABILITIES

### Capital Assets

Table 6 shows the District's capital assets, together with changes from the previous year. The table also shows the total depreciation expense for fiscal years ended June 30, 2019 and 2018:

	<u>2019</u>	<u>2018</u>	<u>Change</u>
Land	\$ 651,721	\$ 651,721	\$ -
Construction in progress	268,667	-	268,667
Buildings and improvements	92,063,754	92,387,352	(323,598)
Furniture and equipment	3,807,651	4,471,703	(664,052)
Less accumulated depreciation	<u>(30,860,316)</u>	<u>(29,876,777)</u>	<u>(983,539)</u>
<b>Total</b>	<b><u>\$ 65,931,477</u></b>	<b><u>\$ 67,633,999</u></b>	<b><u>\$ (1,702,522)</u></b>
Depreciation expense	<u>\$ 2,214,730</u>	<u>\$ 2,201,698</u>	<u>\$ 13,032</u>

The District's capital asset purchases remained relatively minimal in the current year.

### Long-Term Liabilities

Table 7 presents the components of the District's long-term liabilities and the change from the prior year:

	<u>2019</u>	<u>2018</u>	<u>Change</u>
General obligation bonds payable	\$ 54,725,000	\$ 57,565,000	\$ (2,840,000)
Premiums	2,369,229	2,702,178	(332,949)
Discounts	(22,647)	(24,779)	2,132
Special assessments payable	18,750	31,250	(12,500)
Capital leases payable	2,212,823	1,948,109	264,714
Severance payable	1,046,605	1,079,902	(33,297)
Total OPEB liability	6,650,849	7,215,133	(564,284)
Net/total pension liabilities	<u>29,659,376</u>	<u>78,446,243</u>	<u>(48,786,867)</u>
<b>Total</b>	<b><u>\$ 96,659,985</u></b>	<b><u>\$ 148,963,036</u></b>	<b><u>\$ (52,303,051)</u></b>

The decreases in general obligation bonds payable, capital leases payable, and special assessments payable are mainly due to scheduled principal payments made during the year.

The decrease in the pension liability for the District is due to the change in the District’s proportionate share of the state-wide PERA and TRA pension plan liabilities. The decrease in the District’s proportionate share of the state-wide pension liability was caused by several changes in actuarial assumptions used to determine the pension liability, including a change in the assumed discount rate for the TRA pension plan, which increased from 5.12 percent to 7.50 percent in the most recent actuarial valuation.

The state limits the amount of general obligation debt the District can issue to 15 percent of the market value of all taxable property within the District’s corporate limits (see Table 8).

<b>Table 8</b>	
<b>Limitations on Debt</b>	
District’s market value	\$ 3,144,183,603
Limit rate	<u>15.0%</u>
Legal debt limit	<u>\$ 471,627,540</u>

Additional details of the District’s capital assets and long-term debt activity can be found in the notes to basic financial statements.

**FACTORS BEARING ON THE DISTRICT’S FUTURE**

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$126, or 2 percent, per pupil to the basic general education funding formula for fiscal year 2020, and an additional \$129, or 2 percent, per pupil to the formula for fiscal year 2021.

The District will strive to maintain its longstanding commitment to academic excellence and educational opportunity for students within a framework of financial fiduciary responsibility.

**CONTACTING THE DISTRICT’S FINANCIAL MANAGEMENT**

This CAFR is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District’s finances and to demonstrate the District’s accountability for the money it receives. If you have questions about this CAFR or need additional financial information, contact the Business Office, Independent School District No. 199, 2990 – 80th Street East, Inver Grove Heights, Minnesota 55076.

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BASIC FINANCIAL STATEMENTS

INDEPENDENT SCHOOL DISTRICT NO. 199

Statement of Net Position  
as of June 30, 2019  
(With Partial Comparative Information as of June 30, 2018)

	Governmental Activities	
	2019	2018
<b>Assets</b>		
Cash and temporary investments	\$ 21,707,872	\$ 23,469,343
Receivables		
Current taxes	7,657,279	7,626,255
Delinquent taxes	78,673	78,240
Accounts and interest	240,719	139,076
Due from other governmental units	4,796,595	3,531,921
Due from Employee Benefits Trust Fund	–	12,156
Inventory	45,834	70,229
Prepaid items	325,892	231,528
Restricted assets – temporarily restricted		
Cash and investments for OPEB	11,033,544	10,924,090
Capital assets		
Not depreciated	920,388	651,721
Depreciated, net of accumulated depreciation	65,011,089	66,982,278
Total capital assets, net of accumulated depreciation	<u>65,931,477</u>	<u>67,633,999</u>
Total assets	<u>111,817,885</u>	<u>113,716,837</u>
Deferred outflows of resources		
Pension plan deferments	32,923,170	43,536,149
OPEB plan deferments	569,448	437,682
Deferred charges on refunding	938,651	1,045,417
Total deferred outflows of resources	<u>34,431,269</u>	<u>45,019,248</u>
Total assets and deferred outflows of resources	<u>\$ 146,249,154</u>	<u>\$ 158,736,085</u>
<b>Liabilities</b>		
Salaries payable	\$ 3,213,259	\$ 3,116,397
Accounts and contracts payable	1,676,131	1,436,553
Accrued interest payable	916,752	969,261
Due to other governmental units	393,083	321,494
Unearned revenue	28,152	41,500
Long-term liabilities		
Due within one year	3,393,454	3,052,049
Due in more than one year	93,266,531	145,910,987
Total long-term liabilities	<u>96,659,985</u>	<u>148,963,036</u>
Total liabilities	<u>102,887,362</u>	<u>154,848,241</u>
Deferred inflows of resources		
Property taxes levied for subsequent year	12,982,755	13,206,886
OPEB plan deferments	825,567	–
Pension plan deferments	43,259,218	15,143,492
Total deferred inflows of resources	<u>57,067,540</u>	<u>28,350,378</u>
<b>Net position</b>		
Net investment in capital assets	15,699,953	14,801,902
Restricted for		
Capital asset acquisition	2,258,593	1,612,029
Food service	1,030,729	1,281,693
Community service	348,040	559,066
Debt service	394,083	343,801
Other purposes (state funding restrictions)	867,351	778,030
Unrestricted	(34,304,497)	(43,839,055)
Total net position	<u>(13,705,748)</u>	<u>(24,462,534)</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 146,249,154</u>	<u>\$ 158,736,085</u>



INDEPENDENT SCHOOL DISTRICT NO. 199

Statement of Activities  
 Year Ended June 30, 2019  
 (With Partial Comparative Information for the Year Ended June 30, 2018)

Functions/Programs	2019			2018	
	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position	Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Governmental Activities
Governmental activities					
Administration	\$ 1,281,112	\$ -	\$ -	\$ (1,281,112)	\$ (2,266,737)
District support services	2,390,377	-	-	(2,390,377)	(2,672,841)
Elementary and secondary regular instruction	13,623,272	339,355	605,132	(12,678,785)	(24,837,187)
Vocational education instruction	139,911	-	9,524	(130,387)	(316,939)
Special education instruction	5,846,255	206,815	4,598,494	(1,040,946)	(4,837,883)
Instructional support services	2,155,752	-	474,682	(1,681,070)	(2,717,841)
Pupil support services	3,912,284	612	99,368	(3,812,304)	(4,600,202)
Sites and buildings	5,366,346	5,018	306,503	(5,054,825)	(4,480,247)
Fiscal and other fixed cost programs	142,688	-	-	(142,688)	(133,569)
Food service	2,104,170	711,390	1,232,563	(160,217)	(211,234)
Community service	2,233,181	1,324,089	346,524	(562,568)	(586,258)
Depreciation not allocated directly to programs	2,079,707	-	-	(2,079,707)	(2,060,251)
Interest on long-term debt	2,040,858	-	-	(2,040,858)	(2,170,509)
Total governmental activities	<u>\$ 43,315,913</u>	<u>\$ 2,587,279</u>	<u>\$ 7,672,790</u>	(33,055,844)	(51,891,698)
General revenues					
Taxes					
Property taxes levied for general purposes				8,985,171	7,392,288
Property taxes levied for community service				439,749	455,172
Property taxes levied for debt service				4,899,736	5,153,601
General grants and aids				27,646,412	28,813,615
Other general revenues				882,625	667,540
Investment earnings				958,937	943,582
Total general revenues				<u>43,812,630</u>	<u>43,425,798</u>
Change in net position				10,756,786	(8,465,900)
Net position – beginning				<u>(24,462,534)</u>	<u>(15,996,634)</u>
Net position – ending				<u>\$ (13,705,748)</u>	<u>\$ (24,462,534)</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Balance Sheet  
Governmental Funds  
as of June 30, 2019

(With Partial Comparative Information as of June 30, 2018)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
<b>Assets</b>			
Cash and temporary investments	\$ 14,805,321	\$ –	\$ 3,549,528
Receivables			
Current taxes	4,679,081	–	2,732,731
Delinquent taxes	45,750	–	30,106
Accounts and interest	188,137	–	–
Due from other governmental units	4,521,782	–	26,164
Due from other funds	838,115	–	–
Inventory	–	–	–
Prepaid items	315,981	–	–
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total assets	<u>\$ 25,394,167</u>	<u>\$ –</u>	<u>\$ 6,338,529</u>
<b>Liabilities</b>			
Salaries payable	\$ 3,086,148	\$ –	\$ –
Accounts and contracts payable	1,608,434	–	–
Due to other governmental units	379,994	–	–
Due to other funds	–	268,667	–
Unearned revenue	–	–	–
Total liabilities	<u>5,074,576</u>	<u>268,667</u>	<u>–</u>
<b>Deferred inflows of resources</b>			
Property taxes levied for subsequent year	7,503,450	–	5,027,694
Unavailable revenue – delinquent taxes	45,750	–	30,106
Total deferred inflows of resources	<u>7,549,200</u>	<u>–</u>	<u>5,057,800</u>
<b>Fund balances (deficit)</b>			
Nonspendable	315,981	–	–
Restricted	3,125,944	–	1,280,729
Assigned	5,510,000	–	–
Unassigned	3,818,466	(268,667)	–
Total fund balances (deficit)	<u>12,770,391</u>	<u>(268,667)</u>	<u>1,280,729</u>
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 25,394,167</u>	<u>\$ –</u>	<u>\$ 6,338,529</u>

Nonmajor Funds	Total Governmental Funds	
	2019	2018
\$ 1,461,169	\$ 19,816,018	\$ 21,611,363
245,467	7,657,279	7,626,255
2,817	78,673	78,240
52,582	240,719	139,076
248,649	4,796,595	3,531,921
–	838,115	449,838
45,834	45,834	70,229
9,911	325,892	231,528
<u>\$ 2,066,429</u>	<u>\$ 33,799,125</u>	<u>\$ 33,738,450</u>
\$ 127,111	\$ 3,213,259	\$ 3,116,397
67,697	1,676,131	1,436,553
13,089	393,083	321,494
–	268,667	–
28,152	28,152	41,500
<u>236,049</u>	<u>5,579,292</u>	<u>4,915,944</u>
451,611	12,982,755	13,206,886
2,817	78,673	78,240
<u>454,428</u>	<u>13,061,428</u>	<u>13,285,126</u>
55,745	371,726	301,757
1,320,207	5,726,880	5,440,373
–	5,510,000	6,276,671
–	3,549,799	3,518,579
<u>1,375,952</u>	<u>15,158,405</u>	<u>15,537,380</u>
<u>\$ 2,066,429</u>	<u>\$ 33,799,125</u>	<u>\$ 33,738,450</u>

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INDEPENDENT SCHOOL DISTRICT NO. 199

Reconciliation of the Balance Sheet to the  
Statement of Net Position  
Governmental Funds  
as of June 30, 2019  
(With Partial Comparative Information as of June 30, 2018)

	<u>2019</u>	<u>2018</u>
Total fund balances – governmental funds	\$ 15,158,405	\$ 15,537,380
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources.		
Cost of capital assets	96,791,793	97,510,776
Accumulated depreciation	(30,860,316)	(29,876,777)
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable.		
General obligation bonds payable	(54,725,000)	(57,565,000)
Special assessments payable	(18,750)	(31,250)
Capital leases payable	(2,212,823)	(1,948,109)
(Premiums) discounts on bonds	(2,346,582)	(2,677,399)
Net pension liability – PERA and TRA pension plans	(27,771,294)	(76,630,175)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.		
	3,001,166	2,892,243
Accrued interest payable is included in net position, but is excluded from fund balances until due and payable.		
	(916,752)	(969,261)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – PERA and TRA pension plans	32,427,218	43,304,367
Deferred outflows of resources – deferred charges on refunding	938,651	1,045,417
Deferred inflows of resources – PERA and TRA pension plans	(43,250,137)	(15,132,986)
Deferred inflows of resources – delinquent property taxes	78,673	78,240
Total net position – governmental activities	<u>\$ (13,705,748)</u>	<u>\$ (24,462,534)</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Statement of Revenue, Expenditures, and Changes in Fund Balances  
 Governmental Funds  
 Year Ended June 30, 2019  
 (With Partial Comparative Information for the Year Ended June 30, 2018)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
<b>Revenue</b>			
Local sources			
Property taxes	\$ 8,984,383	\$ –	\$ 4,899,944
Investment earnings	283,966	–	63,973
Other	1,433,175	–	–
State sources	33,720,869	–	115,852
Federal sources	1,451,588	–	–
Total revenue	<u>45,873,981</u>	<u>–</u>	<u>5,079,769</u>
<b>Expenditures</b>			
Current			
Administration	1,786,951	–	–
District support services	2,501,053	–	–
Elementary and secondary regular instruction	20,303,839	–	–
Vocational education instruction	233,967	–	–
Special education instruction	8,030,197	–	–
Instructional support services	2,795,356	–	–
Pupil support services	4,304,432	–	–
Sites and buildings	5,488,638	–	–
Fiscal and other fixed cost programs	142,688	–	–
Food service	–	–	–
Community service	111,140	–	–
Capital outlay	–	268,667	–
Debt service			
Principal	356,561	–	2,840,000
Interest and fiscal charges	75,630	–	2,241,788
Total expenditures	<u>46,130,452</u>	<u>268,667</u>	<u>5,081,788</u>
Excess (deficiency) of revenue over expenditures	(256,471)	(268,667)	(2,019)
<b>Other financing sources</b>			
Sale of capital assets	1,250	–	–
Capital leases	608,775	–	–
Total other financing sources	<u>610,025</u>	<u>–</u>	<u>–</u>
Net change in fund balances	353,554	(268,667)	(2,019)
<b>Fund balances (deficit)</b>			
Beginning of year	<u>12,416,837</u>	<u>–</u>	<u>1,282,748</u>
End of year	<u>\$ 12,770,391</u>	<u>\$ (268,667)</u>	<u>\$ 1,280,729</u>

Nonmajor Funds	Total Governmental Funds	
	2019	2018
\$ 439,896	\$ 14,324,223	\$ 13,041,738
29,989	377,928	235,560
2,035,479	3,468,654	3,177,866
474,305	34,311,026	33,805,869
1,104,782	2,556,370	2,584,143
<u>4,084,451</u>	<u>55,038,201</u>	<u>52,845,176</u>
–	1,786,951	1,794,497
–	2,501,053	2,576,555
–	20,303,839	18,872,549
–	233,967	226,070
–	8,030,197	7,459,954
–	2,795,356	2,516,287
–	4,304,432	4,174,220
–	5,488,638	5,198,702
–	142,688	133,569
2,151,652	2,151,652	2,055,665
2,322,087	2,433,227	2,071,156
72,555	341,222	56,833
–	3,196,561	3,286,888
–	2,317,418	2,453,884
<u>4,546,294</u>	<u>56,027,201</u>	<u>52,876,829</u>
(461,843)	(989,000)	(31,653)
–	1,250	–
–	608,775	–
–	610,025	–
(461,843)	(378,975)	(31,653)
<u>1,837,795</u>	<u>15,537,380</u>	<u>15,569,033</u>
<u>\$ 1,375,952</u>	<u>\$ 15,158,405</u>	<u>\$ 15,537,380</u>

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INDEPENDENT SCHOOL DISTRICT NO. 199

Reconciliation of the Statement of  
Revenue, Expenditures, and Changes in Fund Balances  
to the Statement of Activities  
Governmental Funds  
Year Ended June 30, 2019

(With Partial Comparative Information for the Year Ended June 30, 2018)

	<u>2019</u>	<u>2018</u>
Total net change in fund balances – governmental funds	\$ (378,975)	\$ (31,653)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are recorded in net position and the cost is allocated over their estimated useful lives as depreciation expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase.		
Capital outlays	512,208	774,268
Depreciation expense	(2,214,730)	(2,201,698)
The amount of debt issued is reported as a source of financing in the governmental funds. Debt obligations are not revenues in the Statement of Activities, but rather constitute long-term liabilities.		
Capital leases	(608,775)	–
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is included in the governmental activities in the Statement of Activities.		
	108,923	180,003
Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances.		
General obligation bonds payable	2,840,000	2,930,000
Special assessments payable	12,500	12,500
Capital leases payable	344,061	344,388
Net pension liability – PERA and TRA	48,858,881	18,532,738
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.		
	52,509	59,324
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.		
	330,817	330,817
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – PERA and TRA pension plans	(10,877,149)	(15,426,210)
Deferred outflows of resources – deferred charges on refunding	(106,766)	(106,766)
Deferred inflows of resources – PERA and TRA pension plans	(28,117,151)	(13,822,934)
Deferred inflows of resources – delinquent property taxes	433	(40,677)
Change in net position – governmental activities	<u>\$ 10,756,786</u>	<u>\$ (8,465,900)</u>

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INDEPENDENT SCHOOL DISTRICT NO. 199

Statement of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 General Fund  
 Year Ended June 30, 2019

	Budgeted Amounts		Actual	Over (Under) Final Budget
	Original	Final		
Revenue				
Local sources				
Property taxes	\$ 8,598,242	\$ 9,082,195	\$ 8,984,383	\$ (97,812)
Investment earnings	45,000	120,000	283,966	163,966
Other	873,000	1,188,802	1,433,175	244,373
State sources	35,819,918	34,157,354	33,720,869	(436,485)
Federal sources	1,494,203	1,578,123	1,451,588	(126,535)
Total revenue	<u>46,830,363</u>	<u>46,126,474</u>	<u>45,873,981</u>	<u>(252,493)</u>
Expenditures				
Current				
Administration	2,435,184	1,842,148	1,786,951	(55,197)
District support services	3,305,806	2,873,055	2,501,053	(372,002)
Elementary and secondary regular instruction	21,010,162	20,962,377	20,303,839	(658,538)
Vocational education instruction	233,260	196,678	233,967	37,289
Special education instruction	7,818,572	7,236,145	8,030,197	794,052
Community education and services	143,105	112,292	111,140	(1,152)
Instructional support services	2,620,625	2,751,168	2,795,356	44,188
Pupil support services	3,785,138	4,520,781	4,304,432	(216,349)
Sites and buildings	4,936,989	5,275,370	5,488,638	213,268
Fiscal and other fixed cost programs	137,000	142,708	142,688	(20)
Debt service				
Principal	486,672	418,478	356,561	(61,917)
Interest and fiscal charges	94,521	111,252	75,630	(35,622)
Total expenditures	<u>47,007,034</u>	<u>46,442,452</u>	<u>46,130,452</u>	<u>(312,000)</u>
Excess (deficiency) of revenue over expenditures	(176,671)	(315,978)	(256,471)	59,507
Other financing sources				
Sale of capital assets	—	—	1,250	1,250
Capital leases	—	—	608,775	608,775
Total other financing sources	<u>—</u>	<u>—</u>	<u>610,025</u>	<u>610,025</u>
Net change in fund balances	<u>\$ (176,671)</u>	<u>\$ (315,978)</u>	353,554	<u>\$ 669,532</u>
Fund balances				
Beginning of year			<u>12,416,837</u>	
End of year			<u>\$ 12,770,391</u>	

INDEPENDENT SCHOOL DISTRICT NO. 199

Statement of Net Position  
 Internal Service Funds  
 as of June 30, 2019  
 (With Partial Comparative Information as of June 30, 2018)

	<u>2019</u>	<u>2018</u>
Assets		
Current assets		
Cash and temporary investments	\$ 1,891,854	\$ 1,857,980
Noncurrent assets		
Restricted assets – temporarily restricted		
Cash and cash equivalents	4,405,816	4,857,001
Investments	6,627,728	6,067,089
Total restricted assets – temporarily restricted	<u>11,033,544</u>	<u>10,924,090</u>
Total assets	<u>12,925,398</u>	<u>12,782,070</u>
Deferred outflows of resources		
OPEB plan deferments	569,448	437,682
Pension plan deferments	495,952	231,782
Total deferred outflows of resources	<u>1,065,400</u>	<u>669,464</u>
Liabilities		
Current liabilities		
Severance benefits payable	75,014	55,016
Due to other funds	569,448	437,682
Total current liabilities	<u>644,462</u>	<u>492,698</u>
Long-term liabilities		
Severance benefits payable	971,591	1,024,886
Total OPEB liability	6,650,849	7,215,133
Total pension liability	1,888,082	1,816,068
Total long-term liabilities	<u>9,510,522</u>	<u>10,056,087</u>
Total liabilities	<u>10,154,984</u>	<u>10,548,785</u>
Deferred inflows of resources		
OPEB plan deferments	825,567	–
Pension plan deferments	9,081	10,506
Total deferred inflows of resources	<u>834,648</u>	<u>10,506</u>
Net position		
Restricted for OPEB liabilities	3,557,128	3,708,957
Unrestricted	<u>(555,962)</u>	<u>(816,714)</u>
Total net position	<u>\$ 3,001,166</u>	<u>\$ 2,892,243</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Statement of Revenue, Expenses, and Changes in Net Position  
 Internal Service Funds  
 Year Ended June 30, 2019  
 (With Partial Comparative Information for the Year Ended June 30, 2018)

	<u>2019</u>	<u>2018</u>
Operating revenue		
Contributions from governmental funds	\$ 478,413	\$ 354,140
Operating expenses		
Severance benefits	84,246	28,953
Pension benefits	167,289	102,785
OPEB	698,964	750,421
Total operating expenses	<u>950,499</u>	<u>882,159</u>
Operating income (loss)	(472,086)	(528,019)
Nonoperating revenues		
Investment earnings	<u>581,009</u>	<u>708,022</u>
Change in net position	108,923	180,003
Net position		
Beginning of year	<u>2,892,243</u>	<u>2,712,240</u>
End of year	<u>\$ 3,001,166</u>	<u>\$ 2,892,243</u>

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INDEPENDENT SCHOOL DISTRICT NO. 199

Statement of Cash Flows  
Internal Service Funds  
Year Ended June 30, 2019

(With Partial Comparative Information for the Year Ended June 30, 2018)

	<u>2019</u>	<u>2018</u>
Cash flows from operating activities		
Receipts from assessments made to governmental funds	\$ 610,179	\$ 465,587
Benefit payments	(1,047,860)	(1,017,614)
Net cash flows from operating activities	<u>(437,681)</u>	<u>(552,027)</u>
Cash flows from investing activities		
Purchase of investments	(4,135,861)	(3,142,525)
Sales and maturities of investments	3,575,222	2,879,580
Interest and dividends on investments	581,009	708,022
Net cash flows from investing activities	<u>20,370</u>	<u>445,077</u>
Net change in cash and cash equivalents	(417,311)	(106,950)
Cash and cash equivalents		
Beginning of year	<u>6,714,981</u>	<u>6,821,931</u>
End of year	<u>\$ 6,297,670</u>	<u>\$ 6,714,981</u>
Reconciliation of operating income (loss) to net cash flows from operating activities		
Operating income (loss)	\$ (472,086)	\$ (528,019)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities		
Changes in assets, liabilities, and deferred outflows/inflows of resources		
OPEB plan deferments	693,801	114,345
Pension plan deferments	(265,595)	111,447
Due to other funds	131,766	(114,345)
Total pension liability	72,014	(240,444)
Total OPEB liability	(564,284)	198,394
Severance benefits payable	(33,297)	(93,405)
Net cash flows from operating activities	<u>\$ (437,681)</u>	<u>\$ (552,027)</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Statement of Fiduciary Net Position  
 Fiduciary Funds  
 as of June 30, 2019

	<u>Employee Benefits Trust Fund</u>
Assets	
Cash and temporary investments	\$ 8,798
Prepaid items	<u>30,613</u>
Total assets	<u>39,411</u>
Net position	
Held in trust for flexible benefits and other purposes	<u>\$ 39,411</u>

Statement of Changes in Fiduciary Net Position  
 Fiduciary Funds  
 Year Ended June 30, 2019

	<u>Employee Benefits Trust Fund</u>
Additions	
Plan member contributions	\$ 178,898
Deductions	
Flexible benefits to plan members	<u>143,030</u>
Change in net position	35,868
Net position	
Beginning of year	<u>3,543</u>
End of year	<u>\$ 39,411</u>



INDEPENDENT SCHOOL DISTRICT NO. 199

Notes to Basic Financial Statements  
June 30, 2019

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Organization**

Independent School District No. 199, Inver Grove Heights, Minnesota (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. It is governed by a seven-member School Board elected by the voters of the District to serve four-year terms. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

**B. Reporting Entity**

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

Extracurricular student activities are determined primarily by student participants under the guidance of an adult and are generally conducted outside of school hours. In accordance with Minnesota Statutes, the District's School Board has elected not to control or be otherwise financially accountable with respect to the underlying extracurricular activities. Accordingly, the extracurricular student activity accounts are not included in these financial statements.

**C. Government-Wide Financial Statement Presentation**

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. Generally, the effect of material interfund activity has been removed from the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory “tax shift” described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

For capital assets that can be specifically identified with, or allocated to, functional areas, depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. For capital assets that essentially serve all functional areas, depreciation expense is reported as “depreciation not allocated directly to programs.” Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

### D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting transactions are recorded in the following manner:

- 1. Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Proceeds of long-term debt and capital leases are reported as other financing sources.

Property taxes; federal, state, and local grants and aids; and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

- 2. Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term liabilities, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as capital outlay expenditures in governmental funds. In the General Fund, capital expenditures are included within the applicable functional areas.

Internal service funds are presented in the proprietary fund financial statements. Because the principal users of the internal services are the District’s governmental activities, the financial activity of the internal service funds are consolidated into the governmental activities in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the District's internal service funds is charges to customers (other district funds) for services. Operating expenses for the internal service funds include the cost of services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Trust funds are presented in the fiduciary fund financial statements. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

### **Description of Funds**

The existence of the various funds has been established by the Minnesota Department of Education (MDE). Each fund is accounted for as an independent entity. Descriptions of the funds in this report are as follows:

#### **Major Governmental Funds**

**General Fund** – The General Fund is used to account for all financial resources except those required to be accounted for in another fund.

**Capital Projects – Building Construction Fund** – The Capital Projects – Building Construction Fund is used to account for financial resources used for the acquisition or construction of major capital facilities, generally authorized by bond issue.

**Debt Service Fund** – The Debt Service Fund is used to account for the accumulation of resources for, and payment of, debt principal, interest, and related costs.

#### **Nonmajor Governmental Funds**

**Food Service Special Revenue Fund** – The Food Service Special Revenue Fund is primarily used to account for the District's child nutrition program.

**Community Service Special Revenue Fund** – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

#### **Proprietary Funds**

**Severance and Pension Benefits Internal Service Fund** – The Severance and Pension Benefits Internal Service Fund is used to account for the payment and financing of its severance and pension benefit liabilities.

**Other Post-Employment Benefits (OPEB) Internal Service Fund** – The Other Post-Employment Benefits (OPEB) Internal Service Fund is used to account for the payment and financing of its OPEB liabilities, including the administration of assets held in a revocable trust to finance these liabilities.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Fiduciary Funds

**Employee Benefits Trust Fund** – The Employee Benefits Trust Fund is used to administer resources received and held by the District as the trustee for employees participating in the District’s flexible benefit plan (Internal Revenue Code (IRC) § 125 Cafeteria Plan).

### E. Budgetary Information

The School Board adopts annual budgets for all governmental funds on the same basis of accounting as the fund financial statements. No budget was adopted for the Capital Projects – Building Construction Fund, which was new in fiscal 2019. Legal budgetary control is at the fund level. All appropriations lapse at year-end. Actual expenditures for the year ended June 30, 2019 exceeded budgeted appropriations by \$309,308, \$162,225, and \$11,675 in the Food Service Special Revenue, Community Service Special Revenue, and Debt Service Funds, respectively. The additional expenditures were approved by the School Board as required by Minnesota Statutes, and were financed by revenues in excess of budget, along with available fund balance.

### F. Cash and Temporary Investments

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Earnings from the investments of all trust funds are allocated directly to those funds.

Certain cash and investments are held in segregated accounts established for specific purposes. In the OPEB Internal Service Fund, restricted assets are reported for assets held in a revocable trust established to finance the District’s liability for post-employment insurance benefits. These cash and investment balances are reported as restricted assets in the government-wide financial statements. Earnings from these investments are allocated directly to the applicable funds.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalents. The proprietary fund’s equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in certain external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers’ acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less are also reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities’ relationship to benchmark quoted prices.

See Note 2 for the District’s recurring fair value measurements at year-end.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be fully collected within one year are property taxes receivable.

At June 30, 2019, the District reported the following receivables due from other governmental units:

Due from the MDE	\$ 4,448,157
Due from other Minnesota school districts	286,863
Due from Dakota County and other	<u>61,575</u>
Total due from other governmental units	<u>\$ 4,796,595</u>

### H. Inventories

Inventories are recorded using the consumption method of accounting and consist of surplus commodities received from the federal government. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

### I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expense/expenditures at the time of consumption.

### J. Property Taxes

The majority of district revenue is determined annually by statutory funding formulas. The total revenue allowed by these formulas is then allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the “tax shift,” which periodically changes the District’s recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year’s levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$1,105,152 of the property tax levy collectible in 2019 as revenue to the District in fiscal year 2018–2019. The remaining portion of the taxes collectible in 2019 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund-based financial statements because it is not known to be available to finance the operations of the District in the current year. No allowance for uncollectible taxes is considered necessary.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **K. Capital Assets**

Capital assets are capitalized at historical cost, or estimated historical cost if purchased or constructed. Donated capital assets are recorded at their estimated acquisition value at the date of donation. The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 20 to 50 years for buildings and improvements, and 5 to 20 years for furniture and equipment. Land and construction in progress are not depreciated.

The District does not possess any material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

### **L. Interfund Balances**

The current portions of interfund balances representative of lending/borrowing arrangements outstanding at the end of the fiscal year are reported as due to/due from other funds. At June 30, 2019, the General Fund reported receivables of \$569,448 due from the OPEB Internal Service Fund to reimburse OPEB costs initially paid by the General Fund, and \$268,667 due from the Capital Projects – Building Construction Fund to reimburse architect fees initially paid by the General Fund. Interfund balances are reported in the fund financial statements, but are eliminated as necessary in the government-wide financial statements.

### **M. Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums or discounts are reported as other financing sources or uses, respectively.

### **N. Compensated Absences**

Eligible employees accrue vacation and sick leave at varying rates as specified by contract, portions of which may be carried over to future years. Compensated absences are accrued in the governmental fund financial statements only to the extent they have been used or otherwise matured prior to year-end. Unused vacation accrued at year-end is insignificant, and no vacation liability has been recorded in the government-wide financial statements beyond the amounts that were used or matured by year-end. Unused sick leave enters into the calculation of severance benefits for some employees upon termination.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **O. Severance Benefits**

Under the terms of collectively bargained employment contracts, certain district employee groups, including teachers, may become eligible to receive lump sum severance benefits. Eligibility is based on years of service and/or minimum age requirements.

Severance benefits are calculated by converting a portion of unused, accrued sick leave times a pay rate specified in the employee's collectively bargained contract. Severance benefits based on convertible sick leave are recorded as a liability in the Severance and Pension Benefits Internal Service Fund as they are earned and it becomes probable they will vest at some point in the future.

Employees may also elect to receive district matching contributions to their 403(b) individual retirement accounts. An individual's future severance benefits will be reduced by any 403(b) matching payments received. In accordance with Minnesota Statutes, no employee can receive severance or retirement incentive benefits that exceed one year's salary.

### **P. State-Wide Pension Plans**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from the PERA's and the TRA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The TRA has a special funding situation created by direct aid contributions made by the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association into the TRA in 2006. A second direct aid source is from the state of Minnesota for the merger of the Duluth Teachers Retirement Fund Association in 2015.

The PERA has a special funding situation created by a direct aid contribution made by the state of Minnesota. The direct aid is a result of the merger of the Minneapolis Employees Retirement Fund into the PERA on January 1, 2015.

### **Q. Deferred Outflows/Inflows of Resources**

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows and inflows of resources related to pensions and OPEB in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual experience, changes of assumptions, changes in proportion, differences between projected and actual earnings on pension and OPEB plan investments, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The District reports a deferred outflow of resources related deferred charges on refunding in the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Property taxes levied for subsequent years, which represents property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

### R. Risk Management

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation, for which it carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's insurance coverage in the current year.

### S. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the amounts reported at the date of the financial statements and during the reporting period. Actual results could differ from those estimates.

### T. Net Position

In the government-wide and proprietary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted** – Consists of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- **Unrestricted** – All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.



## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### U. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to School Board resolution, the District’s director of business services is authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District’s policy to first use restricted resources, then unrestricted resources as they are needed. When committed, assigned, or unassigned resources are available for use, it is the District’s policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

### V. Prior Period Comparative Financial Information/Reclassification

The basic financial statements include certain prior year partial comparative information in total, but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District’s financial statements for the year ended June 30, 2018, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year’s presentation.

## NOTE 2 – DEPOSITS AND INVESTMENTS

### A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	\$ 4,445,646
Investments	28,302,300
Petty cash	<u>2,268</u>
Total	<u><u>\$ 32,750,214</u></u>

Cash and investments are presented in the financial statements as follows:

Statement of Net Position	
Cash and temporary investments	\$ 21,707,872
Temporarily restricted – cash and investments for OPEB	11,033,544
Statement of Net Position	
Cash and temporary investments	<u>8,798</u>
Total	<u><u>\$ 32,750,214</u></u>

### B. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and nonnegotiable certificates of deposit.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the District’s deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated “A” or better; revenue obligations rated “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District’s deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District’s deposits were \$4,445,646 and the bank balance of the District’s deposits were \$4,959,961. At June 30, 2019, all of the District’s deposits were insured or collateralized by securities held by the District’s agent in the District’s name.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

### C. Investments

The District has the following investments at year-end:

Deposits/Investments	Credit Risk		Fair Value Measurements Using	Interest Risk – Maturity Duration in Years			Total
	Rating	Agency		Less Than 1	1 to 5	6 to 10	
U.S. treasury securities	AAA	Moody's	Level 1	\$ –	\$ 1,357,546	\$ –	\$ 1,357,546
U.S. agency securities	AA	S&P	Level 2	\$ 1,498,787	\$ –	\$ –	1,498,787
Corporate obligations	AA	S&P	Level 1	\$ –	\$ 248,207	\$ –	248,207
Corporate obligations	A	S&P	Level 1	\$ 125,545	\$ 825,395	\$ –	950,940
Corporate obligations	A	Moody's	Level 1	\$ –	\$ 233,035	\$ –	233,035
Corporate obligations	BBB	S&P	Level 1	\$ –	\$ 281,117	\$ 77,936	359,053
Corporate obligations	Baa	Moody's	Level 1	\$ –	\$ 176,811	\$ –	176,811
International corporate obligations	Not Rated		Level 1	N/A	N/A	N/A	2,709
Equities	Not Rated		Level 1	N/A	N/A	N/A	2,468,226
Real asset mutual funds	Not Rated		Level 2	N/A	N/A	N/A	781,177
Real estate investment trusts	Not Rated		Level 1	N/A	N/A	N/A	35,432
Negotiable certificate of deposit	Not Rated		Level 2	\$ 243,240	\$ –	\$ –	243,240
Mutual funds	Not Rated		Level 1	N/A	N/A	N/A	4,370,384
MNTrust Term Series	Not Rated		N/A	\$ 9,000,000	\$ –	\$ –	9,000,000
MNTrust Investment Shares Portfolio	AAA	S&P	N/A	N/A	N/A	N/A	6,526,729
Mortgage-backed securities	AAA	S&P	Level 1	\$ –	\$ 50,024	\$ –	50,024
Total investments							<u>\$ 28,302,300</u>

N/A – Not Applicable

The District's investments include investment pools managed by MNTrust, which are external investment pools regulated by Minnesota Statutes not registered with the Securities and Exchange Commission. The District's investments in these investment pools are measured at the net asset value per share provided by the pools, which are based on amortized cost methods that approximate fair value. There are no restrictions or limitations on withdrawals from the MNTrust Investment Shares Portfolio. MNTrust Term Series Portfolios are intended to be held until maturity; a participant's withdrawal prior to maturity will require seven-days' notice of redemption and will likely carry a penalty, which could be substantial in that it would be intended to allow the MNTrust Term Series Portfolio to recoup any associated penalties, charges, losses or other costs associated with the early redemption of the investments therein.

Investments are subject to various risks, the following of which are considered the most significant:

**Custodial Credit Risk** – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Although the District's investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

**Credit Risk** – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts with parties meeting minimum stator requirements; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

For assets held in the District’s revocable OPEB trust accounted for in its OPEB Internal Service Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statutes § 356A.06, Subd. 7. The District’s investment policies do not further restrict investing in specific financial instruments.

**Interest Rate Risk** – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District’s investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

**Concentration Risk** – This is the risk associated with investing a significant portion of the District’s investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District’s investment policies do not address concentration risk. At June 30, 2019, the District’s investment portfolio includes government agency securities with Freddie Mac at 5.3 percent of the total portfolio.

## NOTE 3 – CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2019 is as follows:

	Balance – 06/30/2018	Additions	Deletions	Balance – 06/30/2019
Capital assets, not depreciated				
Land	\$ 651,721	\$ –	\$ –	\$ 651,721
Construction in progress	–	268,667	–	268,667
Total capital assets, not depreciated	651,721	268,667	–	920,388
Capital assets, depreciated				
Buildings and improvements	92,387,352	12,660	336,258	92,063,754
Furniture and equipment	4,471,703	230,881	894,933	3,807,651
Total capital assets, depreciated	96,859,055	243,541	1,231,191	95,871,405
Less accumulated depreciation for				
Buildings and improvements	(26,728,824)	(1,892,474)	(336,258)	(28,285,040)
Furniture and equipment	(3,147,953)	(322,256)	(894,933)	(2,575,276)
Total accumulated depreciation	(29,876,777)	(2,214,730)	(1,231,191)	(30,860,316)
Net capital assets, depreciated	66,982,278	(1,971,189)	–	65,011,089
Total capital assets, net	\$ 67,633,999	\$ (1,702,522)	\$ –	\$ 65,931,477

Depreciation expense for the year was charged to the following governmental functions:

District support services	\$ 1,030
Elementary and secondary regular instruction	9,967
Pupil support services	117,245
Food service	5,764
Community service	1,017
Depreciation not allocated directly to programs	2,079,707
Total depreciation expense	\$ 2,214,730

## NOTE 4 – LONG-TERM LIABILITIES

### A. General Obligation Bonds Payable

The District currently has the following general obligation bonds payable outstanding:

Issue	Issue Date	Interest Rate	Face/Par Value	Remaining Maturities	Principal Outstanding
2011A Alternative Facilities Bonds	02/16/2011	0.50–4.00%	\$ 6,690,000	02/01/2018–02/01/2026	\$ 3,420,000
2014A Building Bonds	02/06/2014	3.00–5.00%	\$ 24,750,000	02/01/2027–02/01/2033	24,315,000
2014B Refunding Bonds	07/17/2014	4.00–5.00%	\$ 24,320,000	02/01/2018–02/01/2026	17,945,000
2016A Taxable OPEB Refunding Bonds	10/19/2016	2.00–2.50%	\$ 9,725,000	02/01/2018–02/01/2028	9,045,000
Total general obligation bonds payable					<u>\$ 54,725,000</u>

These bonds were issued to finance acquisition and/or construction of capital facilities, to finance (refund) prior bond issues, or to finance OPEB. Assets of the Debt Service Fund, together with scheduled future ad valorem tax levies, are dedicated for the retirement of these bonds. The annual future debt service levies authorized are equal to 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

### B. Special Assessments Payable

In January 2000, the District entered into an agreement with the City of Inver Grove Heights (the City) for payment of \$350,000 in special assessments for Cahill Avenue improvements. The assessments require annual principal and interest payments of varying amounts (at an interest rate of 5.5 percent) over a period of 20 years, maturing in July 2020. The assessments are being repaid through the General Fund.

### C. Capital Leases Payable

The District entered into a capital lease agreement to finance a building addition at Hilltop Elementary School. The lease bears an interest rate of 3.95 percent, and requires equal semiannual payments through January 15, 2029. The lease is secured by a ground lease on the land, together with the building and improvements thereon. If the District fails to make the rental payments specified in this agreement or otherwise defaults on the lease, the lessor may 1) enter the leased property and take possession without terminating the lease, holding the District responsible for the difference in the net income derived from such possession and the rent due under this agreement, 2) exclude the District from possession of the property and attempt to sell or again lease the property, holding the District responsible for the rent due under this agreement until the property is sold or leased again, or 3) take legal action to force performance under the terms of the lease. The addition has been capitalized in buildings and improvements at a value of \$2,458,600. Accumulated depreciation on this asset as of June 30, 2018 was \$196,688. The lease is being paid through the General Fund.

The District entered into three capital lease agreements in fiscal 2019 to finance the purchase of technology equipment. The leases bear interest rate of 2.19–2.49 percent, and require annual payments through September 1, 2021. Individual assets acquired through these capital leases were below the District's capitalization threshold. The leases are being paid through the General Fund.

### D. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including: severance, pension benefits, and OPEB, the details of which are discussed elsewhere in these notes. The District has established two internal service funds to account for the financing of these benefits.

#### NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

District employees participate in several pension plans described later in these notes, including two state-wide, cost-sharing, multiple-employer defined benefit plans administered by the PERA and the TRA, and one single-employer defined benefit plan administered by the District.

The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans as of and for the year ended June 30, 2019:

Defined Benefit Pension Plans	Net/Total Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
State-wide, multiple-employer – PERA	\$ 5,819,423	\$ 1,298,358	\$ 1,592,578	\$ 230,145
State-wide, multiple-employer – TRA	21,951,871	31,128,860	41,657,559	(9,376,914)
Single-employer – District	1,888,082	495,952	9,081	167,289
Total	<u>\$ 29,659,376</u>	<u>\$ 32,923,170</u>	<u>\$ 43,259,218</u>	<u>\$ (8,979,480)</u>

#### E. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds, special assessments, and capital leases are as follows:

Year Ending June 30,	General Obligation Bonds		Special Assessments		Capital Leases	
	Principal	Interest	Principal	Interest	Principal	Interest
2020	\$ 2,965,000	\$ 2,108,223	\$ 12,500	\$ 1,031	\$ 340,940	\$ 78,751
2021	3,095,000	1,978,083	6,250	344	351,199	68,493
2022	3,240,000	1,840,668	–	–	186,228	57,917
2023	3,380,000	1,695,448	–	–	169,011	51,058
2024	3,535,000	1,542,803	–	–	175,753	44,317
2025–2029	19,485,000	5,740,620	–	–	989,692	110,658
2030–2033	19,025,000	1,866,263	–	–	–	–
	<u>\$ 54,725,000</u>	<u>\$ 16,772,108</u>	<u>\$ 18,750</u>	<u>\$ 1,375</u>	<u>\$ 2,212,823</u>	<u>\$ 411,194</u>

#### F. Changes in Long-Term Liabilities

	June 30, 2018	Additions	Retirements	June 30, 2019	Due Within One Year
General obligation bonds payable	\$ 57,565,000	\$ –	\$ 2,840,000	\$ 54,725,000	\$ 2,965,000
Premiums	2,702,178	–	332,949	2,369,229	–
Discounts	(24,779)	–	(2,132)	(22,647)	–
Special assessments payable	31,250	–	12,500	18,750	12,500
Capital leases payable	1,948,109	608,775	344,061	2,212,823	340,940
Severance payable	1,079,902	117,544	150,841	1,046,605	75,014
Total OPEB obligation	7,215,133	134,679	698,963	6,650,849	–
Net/total pension liabilities	78,446,243	714,671	49,501,538	29,659,376	–
	<u>\$ 148,963,036</u>	<u>\$ 1,575,669</u>	<u>\$ 53,878,720</u>	<u>\$ 96,659,985</u>	<u>\$ 3,393,454</u>

## NOTE 5 – FUND BALANCES

### A. Classifications

The following is a breakdown of the equity components of governmental funds defined earlier in the report. When applicable, certain restrictions, which have an accumulated deficit balance at June 30, are included in unassigned fund balance in these financial statements in accordance with accounting principles generally accepted in the United States of America. A description of these deficit balance restrictions is included here, since the District has specific authority to future resources for such deficits. At June 30, 2019, a summary of the District’s governmental fund balance classifications is as follows:

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund	Nonmajor Funds	Total
<b>Nonspendable</b>					
Inventory	\$ –	\$ –	\$ –	\$ 45,834	\$ 45,834
Prepaid items	315,981	–	–	9,911	325,892
Total nonspendable	<u>315,981</u>	<u>–</u>	<u>–</u>	<u>55,745</u>	<u>371,726</u>
<b>Restricted</b>					
Operating capital	526,438	–	–	–	526,438
Teacher development and evaluation	49,584	–	–	–	49,584
Basic skills programs	312,209	–	–	–	312,209
Long-term facilities maintenance	1,732,155	–	–	–	1,732,155
Medical Assistance	505,558	–	–	–	505,558
General debt service	–	–	1,121,691	–	1,121,691
OPEB bonds debt service	–	–	159,038	–	159,038
Food service	–	–	–	976,279	976,279
Community education	–	–	–	285,473	285,473
Early childhood family education	–	–	–	51,823	51,823
School readiness	–	–	–	6,632	6,632
Total restricted	<u>3,125,944</u>	<u>–</u>	<u>1,280,729</u>	<u>1,320,207</u>	<u>5,726,880</u>
<b>Assigned</b>					
Separation and severance	1,650,000	–	–	–	1,650,000
Curriculum adoption	400,000	–	–	–	400,000
Program carryover	300,000	–	–	–	300,000
Other capital projects	3,160,000	–	–	–	3,160,000
Total assigned	<u>5,510,000</u>	<u>–</u>	<u>–</u>	<u>–</u>	<u>5,510,000</u>
Unassigned	<u>3,818,466</u>	<u>(268,667)</u>	<u>–</u>	<u>–</u>	<u>3,549,799</u>
Total	<u>\$ 12,770,391</u>	<u>\$ (268,667)</u>	<u>\$ 1,280,729</u>	<u>\$ 1,375,952</u>	<u>\$ 15,158,405</u>

### B. Minimum Unassigned Fund Balance Policy

The School Board has formally adopted a fund balance policy regarding the minimum unassigned fund balance for the General Fund. The policy establishes a minimum unassigned General Fund balance (excluding any restricted account deficits) of 8.0 percent of the annual projected expenditures. At June 30, 2019, the unassigned fund balance of the General Fund was 8.2 percent of General Fund expenditures budgeted for the current year.

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE**

### **A. Plan Descriptions**

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The PERA's and the TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the IRC.

#### **1. General Employees Retirement Fund (GERF)**

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

All full-time and certain part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

#### **2. Teachers Retirement Association (TRA)**

The TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. The TRA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul Public Schools or Minnesota State Colleges and Universities (MnSCU)). Educators first hired by MnSCU may elect either TRA coverage or coverage through Minnesota State's Individual Retirement Account Plan within one year of eligible employment.

### **B. Benefits Provided**

The PERA and the TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

#### **1. GERF Benefits**

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent of average salary for each of the first 10 years of service and 1.7 percent of average salary for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent of average salary for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.



**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

Benefit increases are provided to benefit recipients each January. GERP benefit recipients receive a future annual increase equal to 50.0 percent of the Social Security Cost of Living Adjustment, not less than 1.0 percent and not more than 1.5 percent. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age (not applicable to Rule of 90 retirees, disability benefit recipients, or survivors). A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30, will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30, will receive a pro rata increase.

**2. TRA Benefits**

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member’s highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for the TRA’s Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

**Tier I Benefits**

Step-Rate Formula	Percentage per Year
<b>Basic Plan</b>	
First 10 years of service	2.2 %
All years after	2.7 %
<b>Coordinated Plan</b>	
First 10 years if service years are up to July 1, 2006	1.2 %
First 10 years if service years are July 1, 2006 or after	1.4 %
All other years of service if service years are up to July 1, 2006	1.7 %
All other years of service if service years are up to July 1, 2006 or after	1.9 %

With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) Three percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Tier II Benefits**

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent for Basic Plan members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statutes. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

**C. Contributions**

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

**1. GERF Contributions**

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2019 and the District was required to contribute 7.5 percent for Coordinated Plan members. The District’s contributions to the GERF for the year ended June 30, 2019, were \$561,112. The District’s contributions were equal to the required contributions as set by state statutes.

**2. TRA Contributions**

Minnesota Statutes, Chapter 354 sets the rates for employer and employee contributions. Rates for each fiscal year were:

	Year Ended June 30,					
	2017		2018		2019	
	Employee	Employer	Employee	Employer	Employee	Employer
<b>Basic Plan</b>	11.00 %	11.50 %	11.00 %	11.50 %	11.00 %	11.71 %
<b>Coordinated Plan</b>	7.50 %	7.50 %	7.50 %	7.50 %	7.50 %	7.71 %

The District’s contributions to the TRA for the plan’s fiscal year ended June 30, 2019, were \$1,551,891. The District’s contributions were equal to the required contributions for each year as set by state statutes.

## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following is a reconciliation of employer contributions in the TRA’s Comprehensive Annual Financial Report (CAFR) Statement of Changes in Fiduciary Net Position to the employer contributions used in the Schedule of Employer and Nonemployer Pension Allocations:

	<i>in thousands</i>
Employer contributions reported in the TRA’s CAFR Statement of Changes in Fiduciary Net Position	\$ 378,728
Add employer contributions not related to future contribution efforts	522
Deduct the TRA’s contributions not included in allocation	<u>(471)</u>
Total employer contributions	378,779
Total nonemployer contributions	<u>35,588</u>
Total contributions reported in the Schedule of Employer and Nonemployer Pension Allocations	<u>\$ 414,367</u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. The TRA has rounded percentage amounts to the nearest ten thousandths.

### D. Pension Costs

#### 1. GERF Pension Costs

At June 30, 2019, the District reported a liability of \$5,819,423 for its proportionate share of the GERF’s net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportion of the net pension liability was based on the District’s contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2017, through June 30, 2018, relative to the total employer contributions received from all of the PERA’s participating employers. The District’s proportionate share was 0.1049 percent at the end of the measurement period and 0.1047 percent for the beginning of the period.

The District’s net pension liability reflected a reduction due to the state of Minnesota’s contribution of \$16 million. The state of Minnesota is considered a nonemployer contributing entity and the state’s contribution meets the definition of a special funding situation. The amounts recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District’s proportionate share of the net pension liability	\$ 5,819,423
State’s proportionate share of the net pension liability associated with the District	\$ 190,815

For the year ended June 30, 2019, the District recognized pension expense of \$185,647 for its proportionate share of the GERF’s pension expense. In addition, the District recognized an additional \$44,498 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota’s contribution of \$16 million to the GERF.

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

At June 30, 2019, the District reported its proportionate share of the GERF’s deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 153,750	\$ 175,229
Changes in actuarial assumptions	573,920	653,021
Difference between projected and actual investment earnings	–	563,761
Changes in proportion	9,576	200,567
District’s contributions to the GERF subsequent to the measurement date	<u>561,112</u>	<u>–</u>
Total	<u>\$ 1,298,358</u>	<u>\$ 1,592,578</u>

A total of \$561,112 reported as deferred outflows or resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows and inflows of resources related to the GERF pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2020	\$ 108,425
2021	\$ (373,833)
2022	\$ (468,463)
2023	\$ (121,461)

**2. TRA Pension Costs**

At June 30, 2019, the District reported a liability of \$21,951,871 for its proportionate share of the TRA’s net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportion of the net pension liability was based on the District’s contributions to the TRA in relation to total system contributions, including direct aid from the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The District’s proportionate share was 0.3495 percent at the end of the measurement period and 0.3504 percent for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to the TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District’s proportionate share of the net pension liability	\$ 21,951,871
State’s proportionate share of the net pension liability associated with the District	\$ 2,062,248

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

For the year ended June 30, 2019, the District recognized negative pension expense of \$7,937,602. It also recognized \$1,439,312 as a decrease to pension expense (and grant revenue) for the support provided by direct aid.

At June 30, 2019, the District reported its proportionate share of the TRA’s deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 252,885	\$ 443,748
Changes in actuarial assumptions	29,160,154	37,450,797
Difference between projected and actual investment earnings	–	1,616,755
Changes in proportion	163,930	2,146,259
District’s contributions to the TRA subsequent to the measurement date	<u>1,551,891</u>	<u>–</u>
Total	<u>\$ 31,128,860</u>	<u>\$ 41,657,559</u>

A total of \$1,551,891 reported as deferred outflows of resources related to pensions resulting from district contributions to the TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows and inflows of resources related to the TRA pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2020	\$ 2,046,482
2021	\$ 958,327
2022	\$ (215,028)
2023	\$ (8,907,836)
2024	\$ (5,962,535)

**E. Actuarial Assumptions**

The total pension liability in the June 30, 2018 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Assumptions	GERF	TRA
Inflation	2.50%	2.50%
Wage growth rate		2.85% for 10 years, and 3.25% thereafter
Active member payroll	3.25%	2.85% to 8.85% for 10 years, and 3.25% to 9.25% thereafter
Investment rate of return	7.50%	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants for all plans were based on RP-2014 tables for males or females, as appropriate, with slight adjustments. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the GERF and 1.00 percent for January 2019 through January 2023, then increasing by 0.10 percent each year up to 1.50 percent annually for the TRA.

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

Actuarial assumptions used in the June 30, 2018 valuations were based on the results of actuarial experience studies. The most recent experience studies were completed in 2015. Economic assumptions were updated in 2017 based on a review of inflation and investment return assumptions.

The following changes in actuarial assumptions and plan provisions occurred in 2018:

### **1. GERP**

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

#### **CHANGES IN PLAN PROVISIONS**

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

### **2. TRA**

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- The cost of living adjustment (COLA) was reduced from 2.00 percent each January 1 to 1.00 percent, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.10 percent each year until reaching the ultimate rate of 1.50 percent in January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

- The COLA trigger provision, which would have increased the COLA to 2.50 percent if the funded ratio was at least 90.00 percent for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.00 percent to 3.00 percent, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.50 percent to 7.50 percent, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years, (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022, and 8.75 percent in 2023). In addition, the employee contribution rate will increase from 7.50 percent to 7.75 percent on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.
- The single discount rate changed from 5.12 percent to 7.50 percent.

The Minnesota State Board of Investment, which manages the investments of the PERA and the TRA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic stocks	36 %	5.10 %
International stocks	17	5.30 %
Bonds (fixed income)	20	0.75 %
Alternative assets (private markets)	25	5.90 %
Cash	2	– %
Total	100 %	

**F. Discount Rate**

**1. GERP**

The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERP was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### 2. TRA

The discount rate used to measure the total pension liability was 7.50 percent. This is an increase from the discount rate at the prior measurement date of 5.12 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2018 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate.

### G. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Discount Rate</u>	<u>1% Increase in Discount Rate</u>
GERF discount rate	6.50%	7.50%	8.50%
District's proportionate share of the GERF net pension liability	\$ 9,457,306	\$ 5,819,423	\$ 2,816,453
TRA discount rate	6.50%	7.50%	8.50%
District's proportionate share of the TRA net pension liability	\$ 34,837,531	\$ 21,951,871	\$ 11,321,287

### H. Pension Plan Fiduciary Net Position

Detailed information about the GERF's fiduciary net position is available in a separately issued PERA financial report. That report may be obtained on the PERA website at [www.mnpera.org](http://www.mnpera.org); by writing to the PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103; or by calling (651) 296-7460 or (800) 652-9026.

Detailed information about the TRA's fiduciary net position is available in a separately issued TRA financial report. That report can be obtained on the TRA website [www.MinnesotaTRA.org](http://www.MinnesotaTRA.org); by writing to the TRA at 60 Empire Drive, Suite 400, St. Paul, Minnesota 55103; or by calling (651) 296-2409 or (800) 657-3669.



## NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT

### A. Plan Description and Benefits

The District provides pension benefits to certain eligible employees through its Pension Benefits Plan, a single-employer defined benefit plan administered by the District. All pension benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report.

Teachers hired before July 1, 1997 that meet certain years of service and/or age requirements are eligible to receive an additional retirement incentive benefit. Teachers accumulate five days of credit for each full year of service to the District up through the fiscal year in which the employee reaches the age of 55. The benefit is based on an employee's rate of pay during the fiscal year in which the employee reaches the age of 55, and is paid out in two equal payments due on May 31 of the calendar year in which the eligible employee retires and the following January 15. Beneficiaries that continue to be employed by the District after the age of 55 do not accrue additional benefits.

### B. Contributions and Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District has not established a trust fund to finance these pension benefits. These benefits are accrued in the Severance and Pension Benefits Internal Service Fund as they vest. The District's required contributions to finance these benefits on a pay-as-you-go basis for the current year were \$360,870.

### C. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	5
Active plan members	<u>39</u>
Total members	<u><u>44</u></u>

### D. Actuarial Methods and Assumptions

The total pension liability was determined by an actuarial valuation date as of July 1, 2018 and measurement date as of July 1, 2018, using the entry-age method and following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.50%
20-year municipal bond yield	3.50%
Inflation rate	2.50%
Salary increases	3.00%

Mortality rates were based on the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale. The retirement and withdrawal assumptions used were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

### E. Discount Rate

The discount rate used to measure the total pension liability was 3.50 percent. The District's discount rate used in the prior measurement date was 3.40 percent. Since the plan is not funded, the discount rate is equal to the 20-year municipal bond rate, which was set by considering published rate information for 20-year high quality, tax-exempt, general obligation municipal bonds as of the measurement date.

**NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT (CONTINUED)**

**F. Changes in the Total Pension Liability**

	<u>Total Pension Liability</u>
Beginning balance – July 1, 2018	\$ 1,816,068
Changes for the year	
Service cost	47,462
Interest	59,453
Assumption changes	(5,743)
Differences between expected and actual experience	202,624
Benefit payments	<u>(231,782)</u>
Total net changes	<u>72,014</u>
Ending balance – June 30, 2019	<u>\$ 1,888,082</u>

Assumption and plan changes since the prior measurement date include the following:

- The mortality table was updated from the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.
- The discount rate was changed from 3.40 percent to 3.50 percent.

**G. Total Pension Liability Sensitivity to Discount Rate Changes**

The following presents the total pension liability of the District, as well as what the District’s total pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Discount Rate</u>	<u>1% Increase in Discount Rate</u>
Pension discount rate	2.50%	3.50%	4.50%
Total pension liability	\$ 1,926,649	\$ 1,888,082	\$ 1,847,824

**H. Pension Expense and Related Deferred Outflows and Deferred Inflows of Resources**

The District recognized pension expense of \$167,289 for the current year, and reported deferred outflows and inflows of resources related to this pension plan at year-end from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 135,082	\$ –
Changes in actuarial assumptions	–	9,081
District’s contributions subsequent to the measurement date	<u>360,870</u>	<u>–</u>
Total	<u>\$ 495,952</u>	<u>\$ 9,081</u>

**NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT (CONTINUED)**

A total of \$360,870 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the total pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Pension Expense Amount</u>
2020	\$ 60,374
2021	\$ 65,627

**NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN**

**A. Plan Description and Benefits Provided**

The District provides post-employment insurance benefits to certain eligible employees through its OPEB Plan, a single-employer defined benefit plan administered by the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report. No plan assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Employees that meet certain age and/or length of service requirements are eligible for post-retirement healthcare benefits. The amount to be paid is equal to the single coverage insurance premium benefit available to full-time employees in the bargaining group.

- The superintendent and certain eligible directors and assistant directors are eligible to receive the premium for single medical coverage at the time of retirement for a period of seven years or until Medicare eligibility, whichever is first.
- Eligible principals receive a one-time benefit of \$60,000 if hired before July 1, 2008, or \$30,000 if hired on or after July 1, 2008.
- Eligible full-time teachers retiring after June 30, 2007 with 20 years of continuous service receive a one-time benefit equivalent to 91 percent of the teachers’ B.A. Step 1 salary. Part-time teachers that retire with at least 25 years of continuous service working at least half of a full-time schedule will receive a prorated portion of the benefit. All benefits are to be paid into an individual healthcare savings plan account administered by the Minnesota State Retirement System.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an “implicit rate subsidy.” This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District’s younger and statistically healthier active employees.

**B. Contributions**

The required contributions are based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District’s required contributions to finance the benefits described in the previous section, on a pay-as-you-go basis for the current year, totaled \$569,448.

## NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

### C. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	22
Active plan members	<u>455</u>
Total members	<u><u>477</u></u>

### D. Total OPEB Liability of the District

The District's total OPEB liability of \$6,650,849 at year-end was measured as of July 1, 2018, and was determined by an actuarial valuation as of that date.

### E. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial valuation date as of July 1, 2018 and measurement date as of July 1, 2018, using entry-age method and the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.50%
20-year municipal bond yield	3.50%
Inflation rate	2.50%
Salary increases	3.00%
Medical trend rate	6.50%, grading to 5.00% over 6 years

Since the plan is not funded by an irrevocable trust, the discount rate is equal to the 20-year municipal bond yield of 3.50 percent. The discount rate used in the previous valuation was 3.40 percent.

Mortality rates were based on the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale. The retirement and withdrawal assumptions used were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

### F. Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Beginning balance	\$ 7,215,133
Changes for the year	
Service cost	534,582
Interest	256,112
Assumption changes	(13,158)
Differences between expected and actual experience	(904,138)
Benefit payments	<u>(437,682)</u>
Total net changes	<u>(564,284)</u>
Ending balance	<u><u>\$ 6,650,849</u></u>

**NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)**

Assumption changes since the prior measurement date include the following:

- The mortality table was updated from the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.
- Healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The discount rate was changed from 3.40 percent to 3.50 percent.

Plan changes since the prior measurement date include the following:

- The eligibility for the Director of Community Education was changed from age 57 with 15 years of service, to age 55 with 10 years of service.
- The new Director and Assistant Director of Food Service are eligible for OPEB subsidies, which are the same as other eligible directors.

**G. Total OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes**

The following presents the total OPEB liability of the District, as well as what the District’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Discount Rate</u>	<u>1% Increase in Discount Rate</u>
OPEB discount rate	2.50%	3.50%	4.50%
Total OPEB liability	\$ 7,085,232	\$ 6,650,849	\$ 6,237,082

The following presents the total OPEB liability of the District, as well as what the District’s total OPEB liability would be if it were calculated using medical cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current medical cost trend rates:

	<u>1% Decrease in Medical Trend Rate</u>	<u>Medical Trend Rate</u>	<u>1% Increase in Medical Trend Rate</u>
OPEB medical trend rate	5.50% decreasing to 4.00% over 6 years	6.50% decreasing to 5.00% over 6 years	7.50% decreasing to 6.00% over 6 years
Total OPEB liability	\$ 6,212,104	\$ 6,650,849	\$ 7,171,491

**NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)**

**H. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources**

For the current year ended, the District recognized OPEB expense of \$698,964, and reported deferred outflows and inflows of resources related to this pension plan at year-end from the following sources.

	<u>Deferred of Resources</u>	<u>Deferred of Resources</u>
Liability gains	\$ –	\$ 813,724
Changes in actuarial assumptions	–	11,843
District’s contributions subsequent to the measurement date	<u>569,448</u>	<u>–</u>
Total	<u>\$ 569,448</u>	<u>\$ 825,567</u>

A total of \$569,448 reported as deferred outflows of resources related to OPEB resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ending June 30, 2020. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>OPEB Expense Amount</u>
2020	\$ (91,730)
2021	\$ (91,730)
2022	\$ (91,730)
2023	\$ (91,730)
2024	\$ (91,730)
Thereafter	\$ (366,917)

**NOTE 9 – FLEXIBLE BENEFIT PLAN**

The District has established a Flexible Benefit Plan (FBP). The FBP is a “cafeteria plan” under § 125 of the IRC. All employee groups of the District are eligible if and when the collective bargaining agreement or contract with their group allows eligibility. Eligible employees can elect to participate by contributing pretax dollars withheld from payroll checks to the FBP for healthcare and dependent care benefits. Before the beginning of the FBP year, which is from January 1 to December 31, each participant designates a total amount of pretax dollars to be contributed to the FBP during the year. At June 30, the District is contingently liable for claims against the total amount of participants’ annual contributions to the medical reimbursement portion of the FBP, whether or not such contributions have been made.

The employee portion of insurance premiums (health, dental, life, and disability) is made by the District directly to the designated insurance companies. These payments are made on a monthly basis and are accounted for in the General Fund.

Amounts withheld for medical reimbursement and dependent care are deposited into a separate district checking account on a monthly basis. Payments are made by the District to participating employees upon submitting a request for reimbursement of eligible expenses incurred by the employee. The medical reimbursement and dependent care activity are included in the financial statements as an Employee Benefits Trust Fund.

**NOTE 9 – FLEXIBLE BENEFIT PLAN (CONTINUED)**

All property of the FBP and income attributable to that property is solely the property of the FBP and is equal to that of general creditors of the District in an amount equal to the eligible healthcare and dependent care expenses incurred by the participants. The District believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

**NOTE 10 – DEFICIT FUND EQUITY**

At June 30, 2019, the District reported a deficit fund balance of \$268,667 in its Capital Projects – Building Construction Fund. This deficit represents architect fees incurred in advance of construction projects that will be financed with a future bond issue.

At June 30, 2019, the District reported a deficit net position of \$555,962 in its Severance and Pension Benefits Internal Service Fund. This deficit will be eliminated through future contributions from the District’s governmental funds.

**NOTE 11 – COMMITMENTS AND CONTINGENCIES**

**A. Operating Lease**

In June 2016, the District entered into an agreement with the City for the use of specified facilities located within the Veterans Memorial Community Center and Grove Aquatic and Fitness Center, as well as the National Guard Armory. The agreement replaces two previous agreements to rent space at these two facilities, and covers a 10-year period from January 1, 2017 through December 31, 2026. The agreement calls for base rent payable in two semiannual installments as follows:

<u>Calendar Year</u>	<u>Amount</u>
2020	\$ 262,500
2021	\$ 275,000

The District will also be responsible for applicable hourly use charges specified in the agreement. Base rent and usage rates for the 2022–2026 calendar years will be determined by mutual agreement in 2020. The agreement will terminate if the two parties are unable to reach an agreement on rates. The District paid rent of \$250,000 under this agreement during the year ended June 30, 2019.

**B. Federal and State Revenues**

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

**C. Legal Claims**

The District has the usual and customary types of legal claims pending at year-end, mostly of a minor nature and usually covered by insurance carried for that purpose. The District’s management believes that the District will not incur any material liabilities relating to these claims, and none have been accrued at year-end.

## **NOTE 12 – SUBSEQUENT EVENTS**

In September 2019, the District issued \$3,775,000 of Certificates of Participation, Series 2019A. The certificates were issued for the purpose of financing a classroom addition to Pine Bend Elementary School. The certificates bear interest rates ranging from 2.00–4.00 percent and mature in 2039.

In September 2019, the District entered into a lease-purchase agreement for technology equipment valued at \$117,187. The lease calls for annual payments through September 1, 2022, and bears an interest rate of 1.97 percent.

In November 2019, the District issued \$2,655,000 of General Obligation Alternative Facilities Refunding Bonds, Series 2019B. The proceeds of this bond issue will be used to redeem the 2021 through 2026 maturities of the District's General Obligation Alternative Facilities Bonds, Series 2011A. This refunding will reduce the District's total future debt service payments by \$232,305, and will result in present value savings of \$217,467. The new bonds bear an interest rate of 5.00 percent and mature on February 1, 2026.

## **NOTE 13 – GASB STANDARDS ISSUED BUT NOT YET IMPLEMENTED**

GASB Statement No. 84, *Fiduciary Activities*, is intended to enhance consistency and comparability of fiduciary activity reporting by state and local governments. It is also meant to improve the usefulness of fiduciary activity information primarily for assessing the accountability of governments in their roles as fiduciaries.

This statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. This statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. Custodial funds generally should report fiduciary activities that are not held in a trust or equivalent arrangement that meets specific criteria.

The MDE has also issued guidance for implementing this standard, which will impact the reporting of extracurricular student activity accounts previously not under School Board control, beginning in the 2019–2020 fiscal year. This new guidance provided by the MDE will require the activities currently presented separately in this financial statement to be operated under School Board control and reported as part of the District's General Fund for the year ending June 30, 2020.



REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 199

Public Employees Retirement Association Pension Benefits Plan  
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
 Year Ended June 30, 2019

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.1120%	\$ 5,261,199	\$ -	\$ 5,261,199	\$ 5,890,917	89.31%	78.70%
06/30/2016	06/30/2015	0.1125%	\$ 5,830,334	\$ -	\$ 5,830,334	\$ 6,594,924	88.41%	78.20%
06/30/2017	06/30/2016	0.1083%	\$ 8,793,423	\$ 114,830	\$ 8,908,253	\$ 6,711,800	131.01%	68.90%
06/30/2018	06/30/2017	0.1047%	\$ 6,683,979	\$ 84,084	\$ 6,768,063	\$ 6,715,171	99.54%	75.90%
06/30/2019	06/30/2018	0.1049%	\$ 5,819,423	\$ 190,815	\$ 6,010,238	\$ 7,044,736	82.61%	79.50%

Public Employees Retirement Association Pension Benefits Plan  
 Schedule of District Contributions  
 Year Ended June 30, 2019

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2010	\$ 363,625	\$ 363,625	\$ -	\$ 5,286,160	6.88%
06/30/2011	\$ 376,891	\$ 376,891	\$ -	\$ 5,286,160	7.13%
06/30/2012	\$ 385,453	\$ 385,453	\$ -	\$ 5,316,581	7.25%
06/30/2013	\$ 409,864	\$ 409,864	\$ -	\$ 5,652,639	7.25%
06/30/2014	\$ 427,149	\$ 427,149	\$ -	\$ 5,890,917	7.25%
06/30/2015	\$ 486,524	\$ 486,524	\$ -	\$ 6,594,924	7.38%
06/30/2016	\$ 503,385	\$ 503,385	\$ -	\$ 6,711,800	7.50%
06/30/2017	\$ 503,544	\$ 503,544	\$ -	\$ 6,715,171	7.50%
06/30/2018	\$ 528,509	\$ 528,509	\$ -	\$ 7,044,736	7.50%
06/30/2019	\$ 561,112	\$ 561,112	\$ -	\$ 7,497,319	7.48%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 199

Teachers Retirement Association Pension Benefits Plan  
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
 Year Ended June 30, 2019

District Fiscal Year-End Date	TRA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.3819%	\$ 17,597,677	\$ 1,238,076	\$ 18,835,753	\$ 17,432,274	100.95%	81.50%
06/30/2016	06/30/2015	0.3568%	\$ 22,071,609	\$ 2,707,530	\$ 24,779,139	\$ 17,930,286	123.10%	76.80%
06/30/2017	06/30/2016	0.3621%	\$ 86,369,490	\$ 8,668,256	\$ 95,037,746	\$ 18,839,547	458.45%	44.88%
06/30/2018	06/30/2017	0.3504%	\$ 69,946,196	\$ 6,761,966	\$ 76,708,162	\$ 18,880,939	370.46%	51.57%
06/30/2019	06/30/2018	0.3495%	\$ 21,951,871	\$ 2,062,248	\$ 24,014,119	\$ 19,309,883	113.68%	78.07%

Teachers Retirement Association Pension Benefits Plan  
 Schedule of District Contributions  
 Year Ended June 30, 2019

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2010	\$ 933,867	\$ 933,867	\$ -	\$ 16,979,331	5.50%
06/30/2011	\$ 921,699	\$ 921,699	\$ -	\$ 16,758,090	5.50%
06/30/2012	\$ 1,018,124	\$ 1,018,124	\$ -	\$ 16,964,296	6.00%
06/30/2013	\$ 1,118,923	\$ 1,118,923	\$ -	\$ 17,255,343	6.48%
06/30/2014	\$ 1,220,263	\$ 1,220,263	\$ -	\$ 17,467,417	6.99%
06/30/2015	\$ 1,340,261	\$ 1,340,261	\$ -	\$ 17,930,286	7.47%
06/30/2016	\$ 1,412,855	\$ 1,412,855	\$ -	\$ 18,839,547	7.50%
06/30/2017	\$ 1,414,678	\$ 1,414,678	\$ -	\$ 18,880,939	7.49%
06/30/2018	\$ 1,447,806	\$ 1,447,806	\$ -	\$ 19,309,883	7.50%
06/30/2019	\$ 1,551,891	\$ 1,551,891	\$ -	\$ 20,121,536	7.71%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 199

Pension Benefits Plan  
 Schedule of Changes in the District's Total  
 Pension Liability and Related Ratios  
 Year Ended June 30, 2019

	Year Ended June 30,		
	2017	2018	2019
Total pension liability			
Service cost	\$ 55,179	\$ 51,690	\$ 47,462
Interest	62,583	56,348	59,453
Assumption changes	–	(15,759)	(5,743)
Differences between expected and actual experience	–	–	202,624
Benefit payments	<u>(325,877)</u>	<u>(332,723)</u>	<u>(231,782)</u>
Net change in total pension liability	(208,115)	(240,444)	72,014
Total pension liability – beginning of year	<u>2,264,627</u>	<u>2,056,512</u>	<u>1,816,068</u>
Total pension liability – end of year	<u>\$ 2,056,512</u>	<u>\$ 1,816,068</u>	<u>\$ 1,888,082</u>
Covered-employee payroll	<u>\$ 3,658,109</u>	<u>\$ 3,767,852</u>	<u>\$ 3,193,738</u>
Total pension liability as a percentage of covered-employee payroll	<u>56.22%</u>	<u>48.20%</u>	<u>59.12%</u>

Note 1: The District has not established a trust fund to finance GASB Statement No. 73 related benefits.

Note 2: The District implemented GASB Statement No. 73 for the year ended June 30, 2017. The schedules within the RSI section require a 10-year presentation. Additional years will be presented as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 199

Other Post-Employment Benefits Plan  
 Schedule of Changes in the District's Total  
 OPEB Liability and Related Ratios  
 Year Ended June 30, 2019

	Year Ended June 30,	
	2018	2019
Total OPEB liability		
Service cost	\$ 504,021	\$ 534,582
Interest	246,400	256,112
Assumption changes	-	(13,158)
Differences between expected and actual experience	-	(904,138)
Benefit payments	(552,027)	(437,682)
Net change in total OPEB liability	198,394	(564,284)
Total OPEB liability – beginning of year	7,016,739	7,215,133
Total OPEB liability – end of year	<u>\$ 7,215,133</u>	<u>\$ 6,650,849</u>
Covered-employee payroll	<u>\$ 23,680,811</u>	<u>\$ 24,123,316</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>30.47%</u>	<u>27.57%</u>

Note 1: The District has not established a trust fund to finance GASB Statement No. 75 related benefits.

Note 2: The District implemented GASB Statement No. 75 for the year ended June 30, 2018. The schedules within the RSI section require a 10-year presentation. Additional years will be presented as they become available.

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INDEPENDENT SCHOOL DISTRICT NO. 199

Notes to Required Supplementary Information  
June 30, 2019

**PERA – GENERAL EMPLOYEES RETIREMENT FUND**

**2018 CHANGES IN PLAN PROVISIONS**

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

**2017 CHANGES IN PLAN PROVISIONS**

- The state's special funding contribution increased from \$6 million to \$16 million.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

INDEPENDENT SCHOOL DISTRICT NO. 199

Notes to Required Supplementary Information (continued)  
June 30, 2019

**PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

**2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

**2015 CHANGES IN PLAN PROVISIONS**

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

**2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

**TEACHERS RETIREMENT ASSOCIATION (TRA)**

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The cost of living adjustment (COLA) was reduced from 2.00 percent each January 1 to 1.00 percent, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.10 percent each year until reaching the ultimate rate of 1.50 percent on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.50 percent if the funded ratio was at least 90.00 percent for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.



INDEPENDENT SCHOOL DISTRICT NO. 199

Notes to Required Supplementary Information (continued)  
June 30, 2019

**TEACHERS RETIREMENT ASSOCIATION (TRA) (CONTINUED)**

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS (CONTINUED)**

- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.00 percent to 3.00 percent, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.50 percent to 7.50 percent, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years, (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022, and 8.75 percent in 2023). In addition, the employee contribution rate will increase from 7.50 percent to 7.75 percent on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.
- The single discount rate changed from 5.12 percent to 7.50 percent.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The COLA was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA loads. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

INDEPENDENT SCHOOL DISTRICT NO. 199

Notes to Required Supplementary Information (continued)  
June 30, 2019

**TEACHERS RETIREMENT ASSOCIATION (TRA) (CONTINUED)**

**2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The single discount rate was changed from 8.00 percent to 4.66 percent.

**2015 CHANGES IN PLAN PROVISIONS**

- The Duluth Teachers Retirement Fund Association was merged into the TRA on June 30, 2015.

**2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The annual COLA for the June 30, 2015 valuation assumed 2.00 percent. The prior year valuation used 2.00 percent, with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

**PENSION BENEFITS PLAN**

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.
- The discount rate was changed from 3.40 percent to 3.50 percent.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 2.90 percent to 3.40 percent.

**2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality table was updated from RP-2000 projected to 2014 with Scale BB to the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale.
- The withdrawal table for all employees and the retirement table for only employees eligible to retire with Rule of 90 also were updated.
- The discount rate was changed from 4.00 percent to 2.90 percent.

INDEPENDENT SCHOOL DISTRICT NO. 199

Notes to Required Supplementary Information (continued)  
June 30, 2019

**OTHER POST-EMPLOYMENT BENEFITS PLAN**

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.
- Healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The discount rate was changed from 3.40 percent to 3.50 percent.

**2018 PLAN CHANGES**

- The eligibility for the Director of Community Education was changed from age 57 with 15 years of service, to age 55 with 10 years of service.
- The new Director and Assistant Director of Food Service are eligible for OPEB subsidies, which are the same as other eligible directors.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS AND METHODS**

- The discount rate was changed from 5.00 percent to 3.40 percent.
- The actuarial cost method was changed from projected unit credit to entry-age as prescribed by GASB Statement No.75.

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SUPPLEMENTAL INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 199

Nonmajor Governmental Funds  
 Combining Balance Sheet  
 as of June 30, 2019

	Special Revenue Funds		Total
	Food Service	Community Service	
<b>Assets</b>			
Cash and temporary investments	\$ 883,719	\$ 577,450	\$ 1,461,169
Receivables			
Current taxes	–	245,467	245,467
Delinquent taxes	–	2,817	2,817
Accounts and interest	–	52,582	52,582
Due from other governmental units	157,929	90,720	248,649
Inventory	45,834	–	45,834
Prepaid items	8,616	1,295	9,911
<b>Total assets</b>	<b>\$ 1,096,098</b>	<b>\$ 970,331</b>	<b>\$ 2,066,429</b>
<b>Liabilities</b>			
Salaries payable	\$ 10,346	\$ 116,765	\$ 127,111
Accounts and contracts payable	26,871	40,826	67,697
Due to other governmental units	–	13,089	13,089
Unearned revenue	28,152	–	28,152
<b>Total liabilities</b>	<b>65,369</b>	<b>170,680</b>	<b>236,049</b>
<b>Deferred inflows of resources</b>			
Property taxes levied for subsequent year	–	451,611	451,611
Unavailable revenue – delinquent taxes	–	2,817	2,817
<b>Total deferred inflows of resources</b>	<b>–</b>	<b>454,428</b>	<b>454,428</b>
<b>Fund balances</b>			
Nonspendable	54,450	1,295	55,745
Restricted	976,279	343,928	1,320,207
<b>Total fund balances</b>	<b>1,030,729</b>	<b>345,223</b>	<b>1,375,952</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 1,096,098</b>	<b>\$ 970,331</b>	<b>\$ 2,066,429</b>

INDEPENDENT SCHOOL DISTRICT NO. 199

Nonmajor Governmental Funds  
 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances  
 Year Ended June 30, 2019

	Special Revenue Funds		Total
	Food Service	Community Service	
Revenue			
Local sources			
Property taxes	\$ -	\$ 439,896	\$ 439,896
Investment earnings	18,160	11,829	29,989
Other	711,390	1,324,089	2,035,479
State sources	127,781	346,524	474,305
Federal sources	1,104,782	-	1,104,782
Total revenue	<u>1,962,113</u>	<u>2,122,338</u>	<u>4,084,451</u>
Expenditures			
Current			
Food service	2,151,652	-	2,151,652
Community service	-	2,322,087	2,322,087
Capital outlay	61,425	11,130	72,555
Total expenditures	<u>2,213,077</u>	<u>2,333,217</u>	<u>4,546,294</u>
Net change in fund balances	(250,964)	(210,879)	(461,843)
Fund balances			
Beginning of year	<u>1,281,693</u>	<u>556,102</u>	<u>1,837,795</u>
End of year	<u>\$ 1,030,729</u>	<u>\$ 345,223</u>	<u>\$ 1,375,952</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

General Fund  
Comparative Balance Sheet  
as of June 30, 2019 and 2018

	<u>2019</u>	<u>2018</u>
Assets		
Cash and temporary investments	\$ 14,805,321	\$ 16,149,221
Receivables		
Current taxes	4,679,081	4,773,002
Delinquent taxes	45,750	44,962
Accounts and interest	188,137	86,032
Due from other governmental units	4,521,782	3,281,333
Due from other funds	838,115	449,838
Prepaid items	<u>315,981</u>	<u>231,528</u>
Total assets	<u>\$ 25,394,167</u>	<u>\$ 25,015,916</u>
Liabilities		
Salaries payable	\$ 3,086,148	\$ 3,025,594
Accounts and contracts payable	1,608,434	1,397,792
Due to other governmental units	<u>379,994</u>	<u>281,178</u>
Total liabilities	5,074,576	4,704,564
Deferred inflows of resources		
Property taxes levied for subsequent year	7,503,450	7,849,553
Unavailable revenue – delinquent taxes	<u>45,750</u>	<u>44,962</u>
Total deferred inflows of resources	7,549,200	7,894,515
Fund balances		
Nonspendable for prepaid items	315,981	231,528
Restricted for operating capital	526,438	392,279
Restricted for teacher development and evaluation	49,584	49,584
Restricted for basic skills programs	312,209	214,205
Restricted for long-term facilities maintenance	1,732,155	1,219,750
Restricted for Medical Assistance	505,558	514,241
Assigned for next year's budget	–	176,671
Assigned for separation and severance	1,650,000	1,650,000
Assigned for curriculum adoption	400,000	800,000
Assigned for program carryover	300,000	250,000
Assigned for other capital projects	3,160,000	3,400,000
Unassigned	<u>3,818,466</u>	<u>3,518,579</u>
Total fund balances	<u>12,770,391</u>	<u>12,416,837</u>
Total liabilities, deferred inflows resources, and fund balances	<u>\$ 25,394,167</u>	<u>\$ 25,015,916</u>



INDEPENDENT SCHOOL DISTRICT NO. 199

General Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 Year Ended June 30, 2019  
 (With Comparative Actual Amounts for the Year Ended June 30, 2018)

	2019		Over (Under) Budget	2018
	Budget	Actual		Actual
<b>Revenue</b>				
Local sources				
Property taxes	\$ 9,082,195	\$ 8,984,383	\$ (97,812)	\$ 7,414,932
Investment earnings	120,000	283,966	163,966	107,130
Other	1,188,802	1,433,175	244,373	1,194,667
State sources	34,157,354	33,720,869	(436,485)	33,231,098
Federal sources	1,578,123	1,451,588	(126,535)	1,492,412
Total revenue	<u>46,126,474</u>	<u>45,873,981</u>	<u>(252,493)</u>	<u>43,440,239</u>
<b>Expenditures</b>				
Current				
Administration				
Salaries	1,292,830	1,297,753	4,923	1,269,724
Employee benefits	399,749	411,695	11,946	385,378
Purchased services	71,619	31,656	(39,963)	84,463
Supplies and materials	30,550	9,164	(21,386)	18,804
Other expenditures	47,400	36,683	(10,717)	36,128
Total administration	<u>1,842,148</u>	<u>1,786,951</u>	<u>(55,197)</u>	<u>1,794,497</u>
District support services				
Salaries	958,062	957,979	(83)	883,447
Employee benefits	337,415	343,342	5,927	289,484
Purchased services	724,798	505,676	(219,122)	694,184
Supplies and materials	606,320	580,226	(26,094)	650,219
Capital expenditures	239,360	87,232	(152,128)	56,829
Other expenditures	7,100	26,598	19,498	2,392
Total district support services	<u>2,873,055</u>	<u>2,501,053</u>	<u>(372,002)</u>	<u>2,576,555</u>
Elementary and secondary regular instruction				
Salaries	13,501,302	12,731,548	(769,754)	12,511,287
Employee benefits	4,532,324	4,624,454	92,130	4,155,510
Purchased services	1,628,788	1,665,407	36,619	1,585,859
Supplies and materials	1,136,374	1,055,153	(81,221)	447,986
Capital expenditures	153,089	127,397	(25,692)	75,696
Other expenditures	10,500	99,880	89,380	96,211
Total elementary and secondary regular instruction	<u>20,962,377</u>	<u>20,303,839</u>	<u>(658,538)</u>	<u>18,872,549</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

General Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual (continued)  
 Year Ended June 30, 2019  
 (With Comparative Actual Amounts for the Year Ended June 30, 2018)

	2019		Over (Under) Budget	2018
	Budget	Actual		Actual
Expenditures (continued)				
Current (continued)				
Vocational education instruction				
Salaries	172,439	172,844	405	169,565
Employee benefits	14,239	46,850	32,611	48,887
Purchased services	–	7,263	7,263	1,223
Supplies and materials	10,000	5,713	(4,287)	2,741
Capital expenditures	–	–	–	2,304
Other expenditures	–	1,297	1,297	1,350
Total vocational education instruction	196,678	233,967	37,289	226,070
Special education instruction				
Salaries	4,973,794	5,355,974	382,180	5,034,371
Employee benefits	1,706,100	1,796,779	90,679	1,685,080
Purchased services	409,774	772,538	362,764	622,139
Supplies and materials	139,477	57,651	(81,826)	77,847
Capital expenditures	2,000	13,260	11,260	8,462
Other expenditures	5,000	33,995	28,995	32,055
Total special education instruction	7,236,145	8,030,197	794,052	7,459,954
Community service				
Salaries	85,491	84,872	(619)	–
Employee benefits	23,501	23,496	(5)	–
Purchased services	1,700	2,234	534	–
Supplies and materials	1,600	538	(1,062)	–
Total community service	112,292	111,140	(1,152)	–
Instructional support services				
Salaries	1,999,871	2,039,294	39,423	1,952,114
Employee benefits	534,217	581,108	46,891	467,313
Purchased services	205,112	159,851	(45,261)	79,174
Supplies and materials	11,468	5,091	(6,377)	9,232
Capital expenditures	500	613	113	–
Other expenditures	–	9,399	9,399	8,454
Total instructional support services	2,751,168	2,795,356	44,188	2,516,287
Pupil support services				
Salaries	1,821,871	1,766,965	(54,906)	1,674,704
Employee benefits	575,349	536,836	(38,513)	518,380
Purchased services	1,746,999	1,762,314	15,315	1,779,273
Supplies and materials	171,352	127,876	(43,476)	128,537
Capital expenditures	205,000	101,808	(103,192)	66,230
Other expenditures	210	8,633	8,423	7,096
Total pupil support services	4,520,781	4,304,432	(216,349)	4,174,220

INDEPENDENT SCHOOL DISTRICT NO. 199

General Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual (continued)  
 Year Ended June 30, 2019  
 (With Comparative Actual Amounts for the Year Ended June 30, 2018)

	2019		Over (Under) Budget	2018
	Budget	Actual		Actual
Expenditures (continued)				
Current (continued)				
Sites and buildings				
Salaries	1,624,641	1,760,445	135,804	1,541,579
Employee benefits	517,637	553,467	35,830	502,653
Purchased services	2,086,542	1,761,867	(324,675)	1,924,413
Supplies and materials	664,050	674,205	10,155	700,428
Capital expenditures	349,000	716,483	367,483	492,364
Other expenditures	33,500	22,171	(11,329)	37,265
Total sites and buildings	<u>5,275,370</u>	<u>5,488,638</u>	<u>213,268</u>	<u>5,198,702</u>
Fiscal and other fixed cost programs				
Purchased services	142,708	142,688	(20)	133,569
Debt service				
Principal	418,478	356,561	(61,917)	356,888
Interest and fiscal charges	111,252	75,630	(35,622)	84,446
Total debt service	<u>529,730</u>	<u>432,191</u>	<u>(97,539)</u>	<u>441,334</u>
Total expenditures	<u>46,442,452</u>	<u>46,130,452</u>	<u>(312,000)</u>	<u>43,393,737</u>
Excess (deficiency) of revenue over expenditures	(315,978)	(256,471)	59,507	46,502
Other financing sources				
Sale of capital assets	—	1,250	1,250	—
Capital leases	—	608,775	608,775	—
Total other financing sources	<u>—</u>	<u>610,025</u>	<u>610,025</u>	<u>—</u>
Net change in fund balances	<u>\$ (315,978)</u>	353,554	<u>\$ 669,532</u>	46,502
Fund balances				
Beginning of year		<u>12,416,837</u>		<u>12,370,335</u>
End of year		<u>\$ 12,770,391</u>		<u>\$ 12,416,837</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Food Service Special Revenue Fund  
 Comparative Balance Sheet  
 as of June 30, 2019 and 2018

	<u>2019</u>	<u>2018</u>
<b>Assets</b>		
Cash and temporary investments	\$ 883,719	\$ 1,151,750
Receivables		
Due from other governmental units	157,929	135,183
Inventory	45,834	70,229
Prepaid items	8,616	-
	<u>1,096,098</u>	<u>1,357,162</u>
Total assets	<u>\$ 1,096,098</u>	<u>\$ 1,357,162</u>
<b>Liabilities</b>		
Salaries payable	\$ 10,346	\$ 18,942
Accounts and contracts payable	26,871	15,027
Unearned revenue	28,152	41,500
Total liabilities	<u>65,369</u>	<u>75,469</u>
<b>Fund balances</b>		
Nonspendable for inventory	45,834	70,229
Nonspendable for prepaid items	8,616	-
Restricted for food service	976,279	1,211,464
Total fund balances	<u>1,030,729</u>	<u>1,281,693</u>
	<u>\$ 1,096,098</u>	<u>\$ 1,357,162</u>
Total liabilities and fund balances	<u>\$ 1,096,098</u>	<u>\$ 1,357,162</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Food Service Special Revenue Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 Year Ended June 30, 2019  
 (With Comparative Actual Amounts for the Year Ended June 30, 2018)

	2019		Over (Under) Budget	2018
	Budget	Actual		Actual
Revenue				
Local sources				
Investment earnings	\$ -	\$ 18,160	\$ 18,160	\$ 28,721
Other – primarily meal sales	707,161	711,390	4,229	689,887
State sources	109,091	127,781	18,690	101,952
Federal sources	970,410	1,104,782	134,372	1,091,731
Total revenue	<u>1,786,662</u>	<u>1,962,113</u>	<u>175,451</u>	<u>1,912,291</u>
Expenditures				
Current				
Salaries	678,503	776,892	98,389	827,924
Employee benefits	273,736	254,834	(18,902)	294,761
Purchased services	68,070	214,189	146,119	69,450
Supplies and materials	829,280	901,207	71,927	860,946
Other expenditures	4,460	4,530	70	2,584
Capital outlay	49,720	61,425	11,705	34,231
Total expenditures	<u>1,903,769</u>	<u>2,213,077</u>	<u>309,308</u>	<u>2,089,896</u>
Net change in fund balances	<u>\$ (117,107)</u>	(250,964)	<u>\$ (133,857)</u>	(177,605)
Fund balances				
Beginning of year		<u>1,281,693</u>		<u>1,459,298</u>
End of year		<u>\$ 1,030,729</u>		<u>\$ 1,281,693</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Community Service Special Revenue Fund  
 Comparative Balance Sheet  
 as of June 30, 2019 and 2018

	<u>2019</u>	<u>2018</u>
<b>Assets</b>		
Cash and temporary investments	\$ 577,450	\$ 778,175
Receivables		
Current taxes	245,467	235,023
Delinquent taxes	2,817	2,964
Accounts and interest	52,582	53,044
Due from other governmental units	90,720	67,056
Prepaid items	<u>1,295</u>	<u>—</u>
Total assets	<u>\$ 970,331</u>	<u>\$ 1,136,262</u>
<b>Liabilities</b>		
Salaries payable	\$ 116,765	\$ 71,861
Accounts and contracts payable	40,826	23,734
Due to other governmental units	<u>13,089</u>	<u>40,316</u>
Total liabilities	170,680	135,911
<b>Deferred inflows of resources</b>		
Property taxes levied for subsequent year	451,611	441,285
Unavailable revenue – delinquent taxes	<u>2,817</u>	<u>2,964</u>
Total deferred inflows of resources	454,428	444,249
<b>Fund balances</b>		
Nonspendable for prepaid items	1,295	—
Restricted for community education programs	285,473	424,339
Restricted for early childhood family education programs	51,823	97,575
Restricted for school readiness	<u>6,632</u>	<u>34,188</u>
Total fund balances	<u>345,223</u>	<u>556,102</u>
 Total liabilities, deferred inflows of resources, and fund balances	 <u>\$ 970,331</u>	 <u>\$ 1,136,262</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Community Service Special Revenue Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 Year Ended June 30, 2019  
 (With Comparative Actual Amounts for the Year Ended June 30, 2018)

	2019		Over (Under) Budget	2018
	Budget	Actual		Actual
Revenue				
Local sources				
Property taxes	\$ 450,863	\$ 439,896	\$ (10,967)	\$ 456,545
Investment earnings	–	11,829	11,829	20,035
Other – primarily tuition and fees	1,125,500	1,324,089	198,589	1,293,312
State sources	345,536	346,524	988	354,953
Total revenue	<u>1,921,899</u>	<u>2,122,338</u>	<u>200,439</u>	<u>2,124,845</u>
Expenditures				
Current				
Salaries	1,364,064	1,513,872	149,808	1,336,104
Employee benefits	385,959	412,281	26,322	386,101
Purchased services	350,919	338,755	(12,164)	278,638
Supplies and materials	55,540	55,220	(320)	66,386
Other expenditures	2,210	1,959	(251)	3,927
Capital outlay	12,300	11,130	(1,170)	22,602
Total expenditures	<u>2,170,992</u>	<u>2,333,217</u>	<u>162,225</u>	<u>2,093,758</u>
Net change in fund balances	<u>\$ (249,093)</u>	<u>(210,879)</u>	<u>\$ 38,214</u>	<u>31,087</u>
Fund balances				
Beginning of year		<u>556,102</u>		<u>525,015</u>
End of year		<u>\$ 345,223</u>		<u>\$ 556,102</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Capital Projects – Building Construction Fund  
Balance Sheet  
as of June 30, 2019

	<u>2019</u>
Liabilities	
Due to other funds	\$ 268,667
Fund balances (deficit)	
Unassigned	<u>(268,667)</u>
Total liabilities and fund balances	<u><u>\$ -</u></u>



INDEPENDENT SCHOOL DISTRICT NO. 199

Capital Projects – Building Construction Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Year Ended June 30, 2019

	<u>2019</u>
Expenditures	
Capital outlay	
Purchased services	<u>\$ 268,667</u>
Net change in fund balances	(268,667)
Fund balances (deficit)	
Beginning of year	<u>—</u>
End of year	<u><u>\$ (268,667)</u></u>

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INDEPENDENT SCHOOL DISTRICT NO. 199

Debt Service Fund  
 Balance Sheet by Account  
 as of June 30, 2019  
 (With Comparative Totals as of June 30, 2018)

	Regular Debt Service Account	OPEB Debt Service Account	Totals	
			2019	2018
<b>Assets</b>				
Cash and temporary investments	\$ 3,149,961	\$ 399,567	\$ 3,549,528	\$ 3,532,217
Receivables				
Current taxes	2,444,550	288,181	2,732,731	2,618,230
Delinquent taxes	25,943	4,163	30,106	30,314
Due from other governmental units	24,677	1,487	26,164	48,349
Total assets	<u>\$ 5,645,131</u>	<u>\$ 693,398</u>	<u>\$ 6,338,529</u>	<u>\$ 6,229,110</u>
<b>Deferred inflows of resources</b>				
Property taxes levied for subsequent year	\$ 4,497,497	\$ 530,197	\$ 5,027,694	\$ 4,916,048
Unavailable revenue – delinquent taxes	25,943	4,163	30,106	30,314
Total deferred inflows of resources	<u>4,523,440</u>	<u>534,360</u>	<u>5,057,800</u>	<u>4,946,362</u>
<b>Fund balances</b>				
Restricted for debt service	<u>1,121,691</u>	<u>159,038</u>	<u>1,280,729</u>	<u>1,282,748</u>
Total deferred inflows of resources and fund balances	<u>\$ 5,645,131</u>	<u>\$ 693,398</u>	<u>\$ 6,338,529</u>	<u>\$ 6,229,110</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Debt Service Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  
 Budget and Actual  
 Year Ended June 30, 2019  
 (With Comparative Actual Amounts for the Year Ended June 30, 2018)

	2019			Total
	Budget	Regular Debt Service Account	OPEB Debt Service Account	
<b>Revenue</b>				
Local sources				
Property taxes	\$ 4,661,569	\$ 4,384,390	\$ 515,554	\$ 4,899,944
Investment earnings	—	56,603	7,370	63,973
State sources	452,091	115,797	55	115,852
Total revenue	<u>5,113,660</u>	<u>4,556,790</u>	<u>522,979</u>	<u>5,079,769</u>
<b>Expenditures</b>				
Debt service				
Principal	2,840,000	2,525,000	315,000	2,840,000
Interest	2,227,313	2,010,898	228,415	2,239,313
Fiscal charges and other	2,800	1,900	575	2,475
Total expenditures	<u>5,070,113</u>	<u>4,537,798</u>	<u>543,990</u>	<u>5,081,788</u>
Net change in fund balances	<u>\$ 43,547</u>	18,992	(21,011)	(2,019)
<b>Fund balances</b>				
Beginning of year		<u>1,102,699</u>	<u>180,049</u>	<u>1,282,748</u>
End of year		<u>\$ 1,121,691</u>	<u>\$ 159,038</u>	<u>\$ 1,280,729</u>

	<u>2018</u>
<u>Over (Under) Budget</u>	<u>Actual</u>
\$ 238,375	\$ 5,170,261
63,973	79,674
<u>(336,239)</u>	<u>117,866</u>
(33,891)	5,367,801
–	2,930,000
12,000	2,367,088
<u>(325)</u>	<u>2,350</u>
<u>11,675</u>	<u>5,299,438</u>
<u>\$ (45,566)</u>	68,363
	<u>1,214,385</u>
	<u>\$ 1,282,748</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Internal Service Funds  
 Combining Statement of Net Position  
 as of June 30, 2019  
 (With Comparative Totals as of June 30, 2018)

	Severance	Other	Totals	
	and Pension Benefits Fund	Post-Employment Benefits Fund	2019	2018
<b>Assets</b>				
Current assets				
Cash and temporary investments	\$ 1,891,854	\$ -	\$ 1,891,854	\$ 1,857,980
Noncurrent assets				
Restricted assets – temporarily restricted				
Cash and cash equivalents	-	4,405,816	4,405,816	4,857,001
Investments	-	6,627,728	6,627,728	6,067,089
Total restricted assets – temporarily restricted	-	11,033,544	11,033,544	10,924,090
Total assets	1,891,854	11,033,544	12,925,398	12,782,070
Deferred outflows of resources				
OPEB plan deferments	-	569,448	569,448	437,682
Pension plan deferments	495,952	-	495,952	231,782
Total deferred outflows of resources	495,952	569,448	1,065,400	669,464
<b>Liabilities</b>				
Current liabilities				
Severance benefits payable	75,014	-	75,014	55,016
Due to other funds	-	569,448	569,448	437,682
Total current liabilities	75,014	569,448	644,462	492,698
Long-term liabilities				
Severance benefits payable	971,591	-	971,591	1,024,886
Total OPEB liability	-	6,650,849	6,650,849	7,215,133
Total pension liability	1,888,082	-	1,888,082	1,816,068
Total long-term liabilities	2,859,673	6,650,849	9,510,522	10,056,087
Total liabilities	2,934,687	7,220,297	10,154,984	10,548,785
Deferred inflows of resources				
OPEB plan deferments	-	825,567	825,567	-
Pension plan deferments	9,081	-	9,081	10,506
Total deferred inflows of resources	9,081	825,567	834,648	10,506
<b>Net position</b>				
Restricted for other post-employment liabilities				
	-	3,557,128	3,557,128	3,708,957
Unrestricted	(555,962)	-	(555,962)	(816,714)
Total net position	\$ (555,962)	\$ 3,557,128	\$ 3,001,166	\$ 2,892,243

INDEPENDENT SCHOOL DISTRICT NO. 199

Internal Service Funds  
 Combining Statement of Revenue, Expenses, and Changes in Net Position  
 Year Ended June 30, 2019  
 (With Comparative Totals for the Year Ended June 30, 2018)

	Severance and Pension Benefits Fund	Other Post-Employment Benefits Fund	Totals	
			2019	2018
Operating revenue				
Contributions from governmental funds	\$ 478,413	\$ -	\$ 478,413	\$ 354,140
Operating expenses				
Severance benefits	84,246	-	84,246	28,953
Pension benefits	167,289	-	167,289	102,785
OPEB	-	698,964	698,964	750,421
Total operating expenses	<u>251,535</u>	<u>698,964</u>	<u>950,499</u>	<u>882,159</u>
Operating income (loss)	226,878	(698,964)	(472,086)	(528,019)
Nonoperating revenues				
Investment earnings	<u>33,874</u>	<u>547,135</u>	<u>581,009</u>	<u>708,022</u>
Change in net position	260,752	(151,829)	108,923	180,003
Net position				
Beginning of year	<u>(816,714)</u>	<u>3,708,957</u>	<u>2,892,243</u>	<u>2,712,240</u>
End of year	<u>\$ (555,962)</u>	<u>\$ 3,557,128</u>	<u>\$ 3,001,166</u>	<u>\$ 2,892,243</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Internal Service Funds  
 Combining Statement of Cash Flows  
 Year Ended June 30, 2019

(With Comparative Totals for the Year Ended June 30, 2018)

	Severance and Pension Benefits Fund	Other Post-Employment Benefits Fund	Totals	
			2019	2018
Cash flows from operating activities				
Receipts from assessments made to governmental funds	\$ 478,413	\$ 131,766	\$ 610,179	\$ 465,587
Benefit payments	(478,413)	(569,447)	(1,047,860)	(1,017,614)
Net cash flows from operating activities	–	(437,681)	(437,681)	(552,027)
Cash flows from investing activities				
Purchases of investments	–	(4,135,861)	(4,135,861)	(3,142,525)
Sales and maturities of investments	–	3,575,222	3,575,222	2,879,580
Interest and dividends on investments	33,874	547,135	581,009	708,022
Net cash flows from investing activities	33,874	(13,504)	20,370	445,077
Net change in cash and cash equivalents	33,874	(451,185)	(417,311)	(106,950)
Cash and cash equivalents				
Beginning of year	1,857,980	4,857,001	6,714,981	6,821,931
End of year	\$ 1,891,854	\$ 4,405,816	\$ 6,297,670	\$ 6,714,981
Reconciliation of operating income (loss) to net cash flows from operating activities				
Operating income (loss)	\$ 226,878	\$ (698,964)	\$ (472,086)	\$ (528,019)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Changes in assets, liabilities, and deferred outflows/inflows of resources				
OPEB plan deferments	–	693,801	693,801	114,345
Pension plan deferments	(265,595)	–	(265,595)	111,447
Due to other funds	–	131,766	131,766	(114,345)
Total pension liability	72,014	–	72,014	(240,444)
Total OPEB liability	–	(564,284)	(564,284)	198,394
Severance benefits payable	(33,297)	–	(33,297)	(93,405)
Net cash flows from operating activities	\$ –	\$ (437,681)	\$ (437,681)	\$ (552,027)



**SECTION III**

**STATISTICAL SECTION**

**(UNAUDITED)**



## STATISTICAL SECTION (UNAUDITED)

This section of Independent School District No. 199, Inver Grove Heights, Minnesota's (the District) Comprehensive Annual Financial Report (CAFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

### Contents:

	<b>Page</b>
<b>Financial Trends</b>	<b>87</b>
These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.	
<b>Revenue Capacity</b>	<b>97</b>
These schedules contain information to help the reader assess the District's most significant local revenue source, property taxes.	
<b>Debt Capacity</b>	<b>103</b>
These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.	
<b>Demographic and Economic Information</b>	<b>109</b>
These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.	
<b>Operating Indicators</b>	<b>113</b>
These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides, and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the District's CAFR for the relevant year.

INDEPENDENT SCHOOL DISTRICT NO. 199

Net Position by Component  
 Last Ten Fiscal Years  
 (Accrual Basis of Accounting)

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>Fiscal Year 2013</u>
Governmental activities				
Net investment in capital assets	\$ 5,009,958	\$ 4,944,787	\$ 6,978,207	\$ 8,200,160
Restricted	3,382,349	3,574,911	4,082,980	4,477,781
Unrestricted	<u>5,311,127</u>	<u>8,510,376</u>	<u>8,942,609</u>	<u>9,418,692</u>
Total governmental activities net position	<u>\$ 13,703,434</u>	<u>\$ 17,030,074</u>	<u>\$ 20,003,796</u>	<u>\$ 22,096,633</u>

Note 1: The District implemented GASB Statement No. 68 in 2015, which resulted in a \$26,559,876 reduction of beginning net position. Prior year information has not been restated.

Note 2: The District implemented GASB Statement No. 73 in 2017, which resulted in a \$1,610,613 reduction of beginning net position. Prior year information has not been restated.

Note 3: The District implemented GASB Statement No. 75 in 2018, which resulted in a \$5,751,098 reduction of beginning net position. Prior year information has not been restated.

<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
\$ 8,787,376	\$ 9,936,693	\$ 11,363,890	\$ 13,119,656	\$ 14,801,902	\$ 15,699,953
4,815,014	4,466,287	4,078,494	5,346,052	4,574,619	4,898,796
<u>9,711,965</u>	<u>(16,785,417)</u>	<u>(15,034,472)</u>	<u>(28,711,244)</u>	<u>(43,839,055)</u>	<u>(34,304,497)</u>
<u><u>\$ 23,314,355</u></u>	<u><u>\$ (2,382,437)</u></u>	<u><u>\$ 407,912</u></u>	<u><u>\$ (10,245,536)</u></u>	<u><u>\$ (24,462,534)</u></u>	<u><u>\$ (13,705,748)</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Changes in Net Position  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	2010	2011	2012	Fiscal Year 2013
Governmental activities				
Expenses				
Administration	\$ 1,410,292	\$ 1,413,246	\$ 1,571,141	\$ 1,446,535
District support services	996,250	951,640	1,063,783	1,303,225
Elementary and secondary regular instruction	16,389,973	16,281,999	16,436,834	17,460,869
Vocational education instruction	389,560	324,273	174,094	177,379
Special education instruction	7,313,624	7,577,765	7,396,600	7,562,831
Instructional support services	2,361,213	2,499,693	2,480,524	2,481,273
Pupil support services	3,293,788	3,420,588	3,302,748	3,445,482
Sites and buildings	4,511,048	4,599,496	4,911,665	4,878,372
Fiscal and other fixed cost programs	86,525	90,121	78,415	154,018
Food service	1,716,313	1,708,253	1,766,823	1,648,479
Community service	2,240,630	2,215,072	1,942,620	2,052,248
Unallocated depreciation	1,130,667	1,128,902	1,137,795	1,266,355
Interest on long-term debt	2,253,696	2,211,874	2,190,369	2,329,636
Total governmental activities expenses	<u>44,093,579</u>	<u>44,422,922</u>	<u>44,453,411</u>	<u>46,206,702</u>
Program revenues				
Charges for services				
Elementary and secondary regular instruction	144,052	165,337	176,353	173,884
Special education instruction	429,820	312,294	260,796	287,407
Pupil support services	147,858	192,874	153,817	153,669
Sites and buildings	161,396	161,895	168,303	129,048
Food service	953,106	868,675	844,226	832,278
Community service	1,522,329	1,544,349	1,382,837	1,476,055
Operating grants and contributions	6,286,933	6,416,700	6,591,869	6,180,347
Capital grants and contributions	-	-	127,140	-
Total governmental activities program revenues	<u>9,645,494</u>	<u>9,662,124</u>	<u>9,705,341</u>	<u>9,232,688</u>
Net (expense) revenue	(34,448,085)	(34,760,798)	(34,748,070)	(36,974,014)
General revenues and other changes in net position				
Taxes				
Property taxes levied for general purposes	6,928,603	9,562,072	7,155,582	7,191,177
Property taxes levied for community service	322,935	534,266	444,587	506,407
Property taxes levied for debt service	3,360,096	3,397,061	4,073,847	4,303,885
General grants and aids	24,903,135	22,943,298	25,739,132	25,919,822
Other general revenues	518,200	375,119	558,391	408,392
Investment earnings (loss)	196,933	1,275,622	(249,747)	737,168
Total general revenues and other changes in net position	<u>36,229,902</u>	<u>38,087,438</u>	<u>37,721,792</u>	<u>39,066,851</u>
Change in net position	<u>\$ 1,781,817</u>	<u>\$ 3,326,640</u>	<u>\$ 2,973,722</u>	<u>\$ 2,092,837</u>

2014	2015	2016	2017	2018	2019
\$ 1,692,441	\$ 1,642,918	\$ 1,668,525	\$ 2,213,704	\$ 2,266,737	\$ 1,281,112
1,367,090	1,436,499	2,237,559	2,670,755	2,672,841	2,390,377
17,186,229	17,492,321	18,123,732	26,134,438	25,739,432	13,623,272
214,654	184,107	231,331	335,447	319,225	139,911
7,214,834	7,496,130	8,107,795	10,706,959	9,715,185	5,846,255
3,100,949	2,981,203	2,820,805	3,330,003	3,147,923	2,155,752
3,776,803	4,025,098	3,904,644	4,470,214	4,677,260	3,912,284
5,366,312	5,232,292	5,553,004	5,118,362	4,735,153	5,366,346
122,697	124,278	104,350	129,517	133,569	142,688
1,789,311	1,854,645	1,996,766	2,018,448	2,094,804	2,104,170
2,192,959	2,170,270	2,141,074	2,258,123	2,234,523	2,233,181
1,257,548	1,686,488	1,771,423	1,989,650	2,060,251	2,079,707
2,632,077	4,040,011	2,301,324	2,277,837	2,170,509	2,040,858
47,913,904	50,366,260	50,962,332	63,653,457	61,967,412	43,315,913
170,300	244,580	238,815	438,600	290,199	339,355
307,058	172,095	169,392	115,869	236,388	206,815
92,698	108,818	93,553	–	539	612
40,292	–	–	–	–	5,018
817,497	787,788	709,730	690,858	689,887	711,390
1,379,546	1,494,162	1,556,706	1,431,512	1,293,312	1,324,089
6,933,645	6,990,499	7,537,891	7,394,314	7,565,389	7,672,790
–	–	–	–	–	–
9,741,036	9,797,942	10,306,087	10,071,153	10,075,714	10,260,069
(38,172,868)	(40,568,318)	(40,656,245)	(53,582,304)	(51,891,698)	(33,055,844)
4,675,431	6,666,391	8,065,878	7,430,517	7,392,288	8,985,171
261,765	438,467	468,718	469,744	455,172	439,749
4,230,516	5,530,393	5,365,128	5,245,377	5,153,601	4,899,736
28,483,217	28,045,536	29,060,036	29,739,668	28,813,615	27,646,412
647,393	557,701	547,489	583,264	667,540	882,625
1,092,268	192,914	(60,655)	1,070,899	943,582	958,937
39,390,590	41,431,402	43,446,594	44,539,469	43,425,798	43,812,630
\$ 1,217,722	\$ 863,084	\$ 2,790,349	\$ (9,042,835)	\$ (8,465,900)	\$ 10,756,786

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INDEPENDENT SCHOOL DISTRICT NO. 199

Governmental Activities Tax Revenues by Source and Levy Type  
 Last Ten Fiscal Years  
 (Accrual Basis of Accounting)

Fiscal Year	Property Tax			
	General Purpose	Community Service	Debt Service	Total
2010	\$ 6,928,603	\$ 322,935	\$ 3,360,096	\$ 10,611,634
2011	9,562,072	534,266	3,397,061	13,493,399
2012	7,155,582	444,587	4,073,847	11,674,016
2013	7,191,177	506,407	4,303,885	12,001,469
2014	4,675,431	261,765	4,230,516	9,167,712
2015	6,666,391	438,467	5,530,393	12,635,251
2016	8,065,878	468,718	5,365,128	13,899,724
2017	7,430,517	469,744	5,245,377	13,145,638
2018	7,392,288	455,172	5,153,601	13,001,061
2019	8,985,171	439,749	4,899,736	14,324,656

Note: Legislative “tax shift” changes impacted the amount of tax revenue recognized in fiscal years 2011 and 2014. These changes were offset by an adjustment to state aid payments of an equal amount.

INDEPENDENT SCHOOL DISTRICT NO. 199

Fund Balances of Governmental Funds  
 Last Ten Fiscal Years  
 (Modified Accrual Basis of Accounting)

	Fiscal Year			
	2010	2011	2012	2013
General Fund				
Reserved	\$ 2,145,632	\$ -	\$ -	\$ -
Unreserved	5,774,808	-	-	-
Nonspendable	-	96,952	132,061	156,185
Restricted	-	1,694,849	2,732,525	2,424,347
Assigned	-	3,477,118	3,587,226	4,129,697
Unassigned	-	4,722,067	5,083,385	4,910,213
Total General Fund	<u>\$ 7,920,440</u>	<u>\$ 9,990,986</u>	<u>\$ 11,535,197</u>	<u>\$ 11,620,442</u>
All other governmental funds				
Reserved	\$ 117,264	\$ -	\$ -	\$ -
Unreserved, reported in				
Special revenue funds	949,039	-	-	-
Capital projects funds	166,822	-	-	-
Debt service funds	623,086	-	-	-
Nonspendable	-	38,024	38,159	53,387
Restricted	-	4,272,215	1,949,259	2,259,419
Unassigned, reported in				
Special revenue funds	-	(15,201)	-	-
Capital projects funds	-	-	-	-
Total all other governmental funds	<u>\$ 1,856,211</u>	<u>\$ 4,295,038</u>	<u>\$ 1,987,418</u>	<u>\$ 2,312,806</u>

Note: The District implemented GASB Statement No. 54 in fiscal 2011, which established new fund balance classifications. Prior year amounts have not been restated.

2014	2015	2016	2017	2018	2019
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
149,699	157,622	159,205	178,750	231,528	315,981
2,283,187	2,006,156	1,832,711	2,326,184	2,390,059	3,125,944
4,295,345	4,896,896	6,527,881	6,422,538	6,276,671	5,510,000
4,888,185	4,083,208	4,024,741	3,442,863	3,518,579	3,818,466
<u>\$ 11,616,416</u>	<u>\$ 11,143,882</u>	<u>\$ 12,544,538</u>	<u>\$ 12,370,335</u>	<u>\$ 12,416,837</u>	<u>\$ 12,770,391</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
50,824	61,214	115,506	119,389	70,229	55,745
23,979,080	36,686,027	4,241,345	3,082,621	3,050,314	2,600,936
-	-	(3,266)	(3,312)	-	-
-	-	-	-	-	(268,667)
<u>\$ 24,029,904</u>	<u>\$ 36,747,241</u>	<u>\$ 4,353,585</u>	<u>\$ 3,198,698</u>	<u>\$ 3,120,543</u>	<u>\$ 2,388,014</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Changes in Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	Fiscal Year			
	2010	2011	2012	2013
<b>Revenues</b>				
Local sources				
Taxes	\$ 10,609,388	\$ 13,453,639	\$ 11,728,856	\$ 11,972,988
Investment earnings	27,024	30,196	9,663	19,222
Other	4,247,921	3,905,729	3,894,796	3,775,555
State sources	25,781,668	26,081,228	29,195,998	29,351,454
Federal sources	5,037,240	2,993,584	2,912,070	2,433,893
Total revenues	<u>45,703,241</u>	<u>46,464,376</u>	<u>47,741,383</u>	<u>47,553,112</u>
<b>Expenditures</b>				
Current				
Administration	1,381,411	1,369,667	1,506,391	1,612,578
District support services	982,611	944,729	1,058,242	1,296,135
Elementary and secondary regular instruction	16,383,527	16,057,579	16,202,886	17,142,676
Vocational education instruction	383,786	320,750	172,127	175,070
Special education instruction	7,159,504	7,491,184	7,328,521	7,483,176
Instructional support services	2,331,760	2,474,662	2,456,551	2,463,443
Pupil support services	3,259,511	3,411,187	3,316,172	3,446,495
Sites and buildings	4,468,467	4,569,602	5,850,073	5,582,440
Fiscal and other fixed cost programs	86,525	90,121	78,415	154,018
Food service	1,646,175	1,642,749	1,679,588	1,639,183
Community service	2,164,896	2,177,391	1,923,328	2,031,991
Capital outlay	106,699	4,261,912	2,530,042	5,700
Debt service				
Principal	1,222,782	1,548,894	2,331,479	2,248,698
Interest and fiscal charges	2,327,376	2,280,597	2,280,768	2,196,515
Total expenditures	<u>43,905,030</u>	<u>48,641,024</u>	<u>48,714,583</u>	<u>47,478,118</u>
Excess of revenues over (under) expenditures	1,798,211	(2,176,648)	(973,200)	74,994
<b>Other financing sources (uses)</b>				
Transfers in	-	165,890	-	-
Transfers out	-	(165,890)	-	-
Sale of capital assets	13,835	4,500	5,500	7,100
Bonds issued	-	10,635,000	-	-
Capital leases	149,904	-	204,291	328,539
Premiums on bonds issued	-	172,018	-	-
Discounts on bonds issued	-	(40,497)	-	-
Bond refunding payments	-	(4,085,000)	-	-
Total other financing sources (uses)	<u>163,739</u>	<u>6,686,021</u>	<u>209,791</u>	<u>335,639</u>
Net change in fund balances	<u>\$ 1,961,950</u>	<u>\$ 4,509,373</u>	<u>\$ (763,409)</u>	<u>\$ 410,633</u>
Debt service as a percentage of noncapital expenditures	<u>8.1%</u>	<u>8.6%</u>	<u>10.2%</u>	<u>9.5%</u>

2014	2015	2016	2017	2018	2019
\$ 9,176,288	\$ 12,624,331	\$ 13,973,823	\$ 13,118,151	\$ 13,041,738	\$ 14,324,223
35,373	71,154	58,682	96,526	235,560	377,928
3,466,844	3,371,742	3,315,687	3,239,078	3,177,866	3,468,654
33,046,899	32,474,952	33,981,637	33,441,369	33,805,869	34,311,026
2,357,903	2,500,477	2,616,288	2,617,382	2,584,143	2,556,370
48,083,307	51,042,656	53,946,117	52,512,506	52,845,176	55,038,201
1,708,563	1,607,222	1,628,534	1,632,682	1,794,497	1,786,951
1,360,469	1,536,843	2,160,942	2,510,943	2,576,555	2,501,053
17,164,911	17,473,299	18,088,021	18,228,129	18,872,549	20,303,839
212,314	182,731	229,112	224,984	226,070	233,967
7,138,434	7,501,074	8,023,818	7,697,527	7,459,954	8,030,197
3,077,640	2,976,754	2,763,222	2,547,795	2,516,287	2,795,356
3,838,459	4,035,913	3,916,467	4,099,493	4,174,220	4,304,432
7,867,523	6,498,931	5,239,014	5,653,104	5,198,702	5,488,638
122,697	124,278	104,350	129,517	133,569	142,688
1,742,822	1,822,190	1,843,175	1,907,529	2,055,665	2,151,652
2,169,621	2,165,402	2,096,321	2,017,794	2,071,156	2,433,227
3,280,455	14,103,768	5,983,434	1,614,221	56,833	341,222
2,491,798	3,376,359	2,870,310	3,154,192	3,286,888	3,196,561
2,308,781	3,977,113	3,572,397	2,738,162	2,453,884	2,317,418
54,484,487	67,381,877	58,519,117	54,156,072	52,876,829	56,027,201
(6,401,180)	(16,339,221)	(4,573,000)	(1,643,566)	(31,653)	(989,000)
-	-	-	-	-	-
-	-	-	-	-	-
4,000	2,000	-	-	-	1,250
24,750,000	24,320,000	-	9,725,000	-	-
2,862,783	769,042	-	197,450	-	608,775
497,469	3,492,982	-	34,835	-	-
-	-	-	-	-	-
-	-	(26,420,000)	(9,642,809)	-	-
28,114,252	28,584,024	(26,420,000)	314,476	-	610,025
\$ 21,713,072	\$ 12,244,803	\$ (30,993,000)	\$ (1,329,090)	\$ (31,653)	\$ (378,975)
9.9%	14.2%	12.2%	11.4%	11.0%	9.9%

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INDEPENDENT SCHOOL DISTRICT NO. 199

General Governmental Tax Revenues by Source and Levy Type  
 Last Ten Fiscal Years  
 (Modified Accrual Basis of Accounting)

Fiscal Year	Property Tax			Total
	General Fund	Community Service Special Revenue Fund	Debt Service Fund	
2010	\$ 6,932,013	\$ 323,818	\$ 3,353,557	\$ 10,609,388
2011	9,535,438	532,823	3,385,378	13,453,639
2012	7,197,208	445,434	4,086,214	11,728,856
2013	7,175,770	504,826	4,292,392	11,972,988
2014	4,682,086	261,704	4,232,498	9,176,288
2015	6,666,863	438,277	5,519,191	12,624,331
2016	8,108,315	471,552	5,393,956	13,973,823
2017	7,415,936	468,593	5,233,622	13,118,151
2018	7,414,932	456,545	5,170,261	13,041,738
2019	8,984,383	439,896	4,899,944	14,324,223

Note: Legislative “tax shift” changes impacted the amount of tax revenue recognized in fiscal years 2011 and 2014. These changes were offset by an adjustment to state aid payments of an equal amount.

INDEPENDENT SCHOOL DISTRICT NO. 199

Tax Capacities and Estimated Market Values  
Last Ten Fiscal Years

For Taxes Collectible	Tax Capacities			
	Agricultural	Nonagricultural	Fiscal Disparities	
			Contribution	Distribution
2010	\$ 100,890	\$ 32,486,454	\$ (3,760,334)	\$ 3,860,888
2011	89,207	30,733,443	(3,813,453)	4,128,921
2012	83,825	28,562,147	(3,714,033)	3,574,158
2013	80,016	27,179,844	(3,666,211)	3,250,870
2014	89,149	27,491,499	(3,620,945)	3,177,462
2015	95,856	29,087,123	(3,708,676)	3,190,379
2016	96,649	30,828,616	(3,735,815)	3,228,581
2017	96,474	31,560,033	(3,917,829)	3,471,670
2018	69,726	34,282,956	(3,959,223)	3,606,975
2019	86,665	36,662,847	(4,189,088)	3,789,250

Note: Tax capacity is calculated by applying class rates for specific property classifications (residential, commercial, etc.) to the assessed market value. Class rates are periodically changed by the state.

Source: School Tax Report from the Minnesota Department of Education



<u>Tax Increment</u>	<u>Total</u>	<u>Total Direct Tax Rate</u>	<u>Estimated Market Value</u>	<u>Percentage Total Tax Capacity of Estimated Market Value</u>
\$ (2,380,830)	\$ 30,307,068	21.795	\$ 2,697,857,700	1.12 %
(2,112,612)	29,025,506	24.679	2,541,648,200	1.14
(1,969,109)	26,536,988	28.363	2,483,223,500	1.07
(1,872,808)	24,971,711	27.556	2,350,262,850	1.06
(1,631,509)	25,505,656	33.418	2,374,607,550	1.07
(1,923,157)	26,741,525	34.864	2,518,406,576	1.06
(1,824,068)	28,593,963	30.272	2,657,143,330	1.08
(1,855,640)	29,354,708	28.572	2,719,753,074	1.08
(1,635,215)	32,365,219	26.680	2,945,747,808	1.10
(1,671,036)	34,678,638	26.537	3,144,183,603	1.10

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INDEPENDENT SCHOOL DISTRICT NO. 199

Property Tax Rates  
Direct and Overlapping Governments  
Last Ten Fiscal Years

<u>Tax Collection Year</u>	<u>ISD No. 199</u>	<u>City of Inver Grove Heights</u>	<u>Dakota County</u>	<u>Other</u>	<u>Total</u>
2010	21.795	41.757	27.269	4.421	95.242
2011	24.679	43.169	29.149	4.644	101.641
2012	28.363	44.883	31.426	5.021	109.693
2013	27.556	46.312	33.421	5.341	112.630
2014	33.418	46.128	31.827	4.993	116.366
2015	34.864	48.131	29.633	4.567	117.195
2016	30.272	49.266	28.570	4.614	112.722
2017	28.572	51.644	28.004	4.458	112.678
2018	26.680	52.078	26.580	3.878	109.216
2019	26.537	53.537	25.386	3.824	109.284

Note 1: Tax rates are per one dollar of tax capacity.

Note 2: The tax capacity rate applied to an individual property is the sum of the applicable school district, city, county, and other taxing entity tax rates. The majority of the District is in the City of Inver Grove Heights, which is the rate used above. The “other” taxing entities include: Metropolitan Council, Metropolitan Mosquito Control District, and Metropolitan Transit.

Note 3: District rates do not include the referendum, which is spread on the District’s referendum market value.

Source: Dakota County Auditor

INDEPENDENT SCHOOL DISTRICT NO. 199

Principal Taxpayers  
Current Year and Nine Years Ago

Taxpayer	Type of Property	2019		
		Tax Capacity	Rank	Percentage of Total Tax Capacity
Xcel Energy	Utility	\$ 1,983,703	1	4.74 %
WOP Southview Gables, LLC	Apartments	890,014	2	2.13
Flint Hills Resources LP (aka Great Northern Oil Company)	Industrial	840,401	3	2.01
Lake Cove Village Apartments	Apartments	477,096	4	1.14
Salem Green Limited Partnership	Apartments	430,174	5	1.03
PHM Inver Grove, Inc.	Apartments	415,362	6	0.99
Chicago and North Western Transportation Company	Railroad	361,430	7	0.86
Brentwood Hills Limited Partnership	Apartments	337,257	8	0.81
Vansouth Limited Partnership	Distribution center	279,636	9	0.67
CH Inver Grove Heights MN Landlord LLC	Apartments	242,776	10	0.58
I&G Southview, LLC	Apartments	—	—	—
Farmers Union Central Exchange	Farm supplies/services	—	—	—
Individual	Private residence	—	—	—
Total		<u>\$ 6,257,849</u>		<u>14.96 %</u>

Source: City of Inver Grove Heights. Percentages represent the taxpayers' percentages of the total tax capacity within the City of Inver Grove Heights.

2010		
<u>Tax Capacity</u>	<u>Rank</u>	<u>Percentage of Total Tax Capacity</u>
\$ 1,566,747	1	3.85 %
-	-	-
294,038	6	0.72
359,732	4	0.88
262,501	9	0.64
360,784	3	0.89
-	-	-
275,000	8	0.68
294,886	5	0.72
-	-	-
425,000	2	1.04
293,042	7	0.72
<u>237,500</u>	10	<u>0.58</u>
<u>\$ 4,369,230</u>		<u>10.72 %</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Property Tax Levies and Collections  
Last Ten Fiscal Years

Levy Year Ended December 31,	Total Tax Levy	Collected Within the Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2010	\$ 11,129,562	\$ 10,980,962	98.66 %	\$ 144,151	\$ 11,125,113	99.96 %
2011	11,565,988	11,423,540	98.77	137,557	11,561,097	99.96
2012	12,066,839	11,932,610	98.89	111,459	12,044,069	99.81
2013	11,821,440	11,689,887	98.89	117,562	11,807,449	99.88
2014	12,713,543	12,486,635	98.22	222,467	12,709,102	99.97
2015	13,874,201	13,764,307	99.21	104,432	13,868,739	99.96
2016	13,080,386	12,978,959	99.22	90,614	13,069,573	99.92
2017	12,896,577	12,797,398	99.23	71,534	12,868,932	99.79
2018	14,319,231	14,215,747	99.28	87,163	14,302,910	99.89
2019	(1) 14,087,906	N/A	N/A	N/A	N/A	N/A

N/A – Not Applicable

(1) Only a portion of the calendar year 2019 levy totaling \$6,430,627, was collected by June 30, 2019.

Source: Dakota County Department of Property Tax and Public Records

INDEPENDENT SCHOOL DISTRICT NO. 199

Outstanding Debt by Type  
Last Ten Fiscal Years

Year Ended June 30,	Governmental Activities			Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
	General Obligation Bonds	Capital Leases	Special Assessments			
2010	\$ 45,760,328	\$ 469,622	\$ 131,250	\$ 46,361,200	2.86 %	\$ 1,360
2011	51,048,828	243,228	118,750	51,410,806	3.17	1,517
2012	49,062,169	68,540	106,250	49,236,959	4.21	1,458
2013	47,163,170	215,881	93,750	47,472,801	4.10	1,406
2014	70,100,129	2,834,366	81,250	73,015,745	6.13	2,136
2015	94,666,246	3,104,549	68,750	97,839,545	8.06	2,839
2016	65,161,665	2,581,739	56,250	67,799,654	5.56	1,958
2017	63,503,216	2,292,497	43,750	65,839,463	5.33	1,869
2018	60,242,399	1,948,109	31,250	62,221,758	4.78	1,766
2019	57,071,582	2,212,823	18,750	59,303,155	4.16	1,677

(1) See the Schedule of Demographic and Economic Statistics for personal income and population data.

Note: Details regarding the District's outstanding debt can be found in the notes to basic financial statements.

INDEPENDENT SCHOOL DISTRICT NO. 199

Ratio of Net General Obligation Bonded Debt  
to Market Value and Net General Obligation Bonded Debt per Capita  
Last Ten Fiscal Years

<u>Year Ended June 30,</u>	<u>Gross Bonded Debt</u>	<u>Less Debt Service Funds on Hand</u>	<u>Net Bonded Debt</u>	<u>Estimated Market Value</u>	<u>Percentage of of Net Debt to Estimated Market Value</u>
2010	\$ 45,760,328	\$ 623,086	\$ 45,137,242	\$2,697,857,700	1.67 %
2011	51,048,828	810,779	50,238,049	2,541,648,200	1.98
2012	49,062,169	900,151	48,162,018	2,483,223,500	1.94
2013	47,163,170	943,048	46,220,122	2,350,262,850	1.97
2014	70,100,129	1,222,332	68,877,797	2,374,607,550	2.90
2015	94,666,246	27,854,083	66,812,163	2,518,406,576	2.65
2016	65,161,665	1,041,646	64,120,019	2,657,143,330	2.41
2017	63,503,216	1,214,385	62,288,831	2,719,753,074	2.29
2018	60,242,399	1,282,748	58,959,651	2,945,747,808	2.00
2019	57,071,582	1,280,729	55,790,853	3,144,183,603	1.77

Sources: Tax capacity information – School Tax Report from the Minnesota Department of Education  
Population estimates from the City of Inver Grove Heights’ CAFR



<u>Estimated Population</u>	<u>Net Bonded Debt per Capita</u>
34,086	\$ 1,324
33,880	1,483
33,774	1,426
33,774	1,369
34,189	2,015
34,458	1,939
34,627	1,852
35,234	1,768
35,236	1,673
35,372	1,577

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INDEPENDENT SCHOOL DISTRICT NO. 199

Direct and Overlapping Debt  
June 30, 2019

Governmental Unit	Governmental Activities Debt Outstanding	Percent Allocable to ISD No. 199	Portion Allocable to ISD No. 199
Independent School District No. 199	\$ 59,303,155	100.00 %	\$ 59,303,155
Overlapping debt			
Dakota County	-	6.26	-
City of Inver Grove Heights	53,910,000	73.42	39,580,722
City of Rosemount	11,395,000	6.89	785,116
City of South St. Paul	22,835,000	0.73	166,696
Metropolitan Council	1,549,087,966	0.82	12,702,521
Total overlapping debt			<u>53,235,054</u>
Total direct and overlapping debt			<u>\$ 112,538,209</u>

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the District. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents of the District. The percentage is estimated taking the taxable market value of the overlapping government within the District's boundaries divided by the overlapping government's total taxable market value.

Source: Dakota County

INDEPENDENT SCHOOL DISTRICT NO. 199

Legal Debt Margin Information  
Last Ten Fiscal Years

	Fiscal Year			
	2010	2011	2012	2013
Debt limit	\$ 404,678,655	\$ 381,247,230	\$ 372,483,525	\$ 352,539,428
Total net debt applicable to the limit	<u>44,756,914</u>	<u>49,809,221</u>	<u>47,779,849</u>	<u>45,681,952</u>
Legal debt margin	<u>\$ 359,921,741</u>	<u>\$ 331,438,009</u>	<u>\$ 324,703,676</u>	<u>\$ 306,857,476</u>
Total net debt applicable to the limit as a percentage of debt limit	11.06%	13.06%	12.83%	12.96%

Note: Under state finance law, the District's outstanding general obligation debt should not exceed 15 percent of total market property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds.

Source: Market Value – School Tax Report from the Minnesota Department of Education

2014	2015	2016	2017	2018	2019
\$ 356,191,133	\$ 377,760,986	\$ 398,571,500	\$ 407,962,961	\$ 441,862,171	\$ 471,627,540
67,917,668	62,740,917	60,798,354	59,280,615	56,282,252	53,444,271
<u>\$ 288,273,465</u>	<u>\$ 315,020,069</u>	<u>\$ 337,773,146</u>	<u>\$ 348,682,346</u>	<u>\$ 385,579,919</u>	<u>\$ 418,183,269</u>
19.07%	16.61%	15.25%	14.53%	12.74%	11.33%

Legal Debt Margin Calculation for Fiscal Year 2019

Market value	\$3,144,183,603
Debt limit (15% of market value)	471,627,540
Debt applicable to limit	
General obligation bonds	54,725,000
Less amount set aside for repayment of general obligation debt	<u>(1,280,729)</u>
Total net debt applicable to limit	<u>53,444,271</u>
Legal debt margin	<u>\$ 418,183,269</u>

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INDEPENDENT SCHOOL DISTRICT NO. 199

Demographic and Economic Statistics  
Last Ten Fiscal Years

Fiscal Year Ended June 30,	City of Inver Grove Heights (1)				School Enrollment
	Population	Personal Income	Per Capita Personal Income	Unemployment Rate	
2010	34,086	\$ 1,623,345,750	\$ 47,625	7.4 %	3,867
2011	33,880	1,621,598,440	47,863	7.3	3,770
2012	33,774	1,170,302,874	34,651	6.2	3,770
2013	33,774	1,159,022,358	34,317	5.3	3,795
2014	34,189	1,190,529,358	34,822	4.7	3,855
2015	34,458	1,213,335,096	35,212	3.9	3,816
2016	34,627	1,219,285,924	35,212	3.5	3,811
2017	35,234	1,234,916,466	35,049	3.3	3,618
2018	35,236	1,300,419,816	36,906	3.3	3,640
2019	35,372	1,425,526,972	40,301	2.6	3,583

(1) The source is the City of Inver Grove Heights' CAFRs. Data is from the calendar year ending within the District's indicated fiscal year.

INDEPENDENT SCHOOL DISTRICT NO. 199

Principal Employers  
Current Year and Nine Years Ago

Employer	2019		
	Employees	Rank	Percentage of Total Employment
Cenex/CHS Cooperatives	2,500	1	12.73 %
Independent School District No. 199	630	2	3.21
City of Inver Grove Heights	550	3	2.80
Gertens	525	4	2.67
Inver Hills Community College	448	5	2.28
Travel Tags	350	6	1.78
Total Construction	250	7	1.27
Walmart	210	8	1.07
Cub Foods	160	9	0.82
Allied Waste Services (aka BFI Waste Services)	150	10	0.76
Evergreen Industries	–	–	–
Southview Chevrolet	–	–	–
Lofton Label, Inc.	–	–	–
<b>Total</b>	<b>5,773</b>		<b>29.39 %</b>

Source: Minnesota Department of Employment and Economic Development



2010

<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total Employment</u>
1,000	1	5.33 %
525	2	2.80
130	10	0.69
-	-	-
425	4	2.26
430	3	2.29
-	-	-
270	6	1.44
-	-	-
140	7	0.75
300	5	1.60
135	8	0.72
133	9	0.71
<u>3,488</u>		<u>18.59 %</u>

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INDEPENDENT SCHOOL DISTRICT NO. 199

Employees by Classification  
Last Ten Fiscal Years

Employees (1)	Fiscal Year									
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
District directors/superintendent	1	1	1	1	1	1	1	1	1	1
Principals	7	7	8	9	9	9	9	9	9	9
Teachers	240	232	228	239	245	248	265	251	258	261
Coordinators, supervisors, specialists, and technical support	46	46	46	44	43	46	49	51	54	54
Paraprofessionals	84	86	88	88	85	78	85	83	77	82
Food service	24	23	23	22	22	23	27	28	22	25
Custodians	23	23	23	24	27	25	30	31	31	32
Community education leads and assistants	24	24	25	20	19	19	27	18	16	17
Total	449	442	442	447	451	449	493	472	468	481

(1) This schedule is a head count based on contract groups; if an employee has multiple contract groups, they are reflected multiple times. Full-time and part-time employees count the same.

Source: The District's Human Resources Department

INDEPENDENT SCHOOL DISTRICT NO. 199

Operating Indicators  
Standardized Testing and Graduation Rates  
Last Ten Fiscal Years

	Fiscal Year			
	2010	2011	2012	2013
<b>Standardized tests</b>				
<b>MCA reading (1)</b>				
Grade 3	72 %	81 %	81 %	59 %
Grade 5	80	89	79	71
Grade 7	66	75	73	58
Grade 10	76	74	74	56
<b>MCA math (1)</b>				
Grade 3	77	78	81	77
Grade 5	68	68	63	67
Grade 7	69	58	54	64
Grade 11	48	56	42	52
<b>ACT</b>				
Average composite score	23.4	22.6	23.6	23.4
<b>Graduation data</b>				
District graduation rates	97	95	85	89
State graduation rate	75	77	78	80
Post graduation student survey				
Four-year college/university	47	51	55	57
Two-year college	23	27	30	23
Vocational/technical college	11	7	4	5
Employment	3	4	1	4
Military	5	3	4	4
No response/undecided	11	8	6	7
	100 %	100 %	100 %	100 %

N/A – Not Available

(1) Percent of students scoring at or above proficiency on the Minnesota Comprehensive Assessment (MCA) Test.

Source: State graduation rate obtained from the Minnesota Department of Education

2014	2015	2016	2017	2018	2019
61 %	60 %	59 %	45 %	47 %	46 %
72	70	72	72	66	59
44	57	59	59	60	54
62	53	62	56	58	66
75	73	71	58	55	53
72	61	61	57	50	44
46	51	53	48	48	51
51	48	42	55	41	42
23.8	21.0	22.8	21.4	21.4	20.0
90	91	84	92	88	89
81	82	82	83	83	N/A
51	52	52	59	59	51
33	34	32	26	28	20
4	4	9	5	4	18
5	4	4	3	5	7
3	3	3	2	4	4
4	3	-	5	-	-
100 %	100 %	100 %	100 %	100 %	100 %

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INDEPENDENT SCHOOL DISTRICT NO. 199

School Facilities  
as of June 30, 2019

<u>Facility</u>	<u>Year Constructed</u>	<u>Years of Additions</u>	<u>Grades Housed</u>	<u>Square Footage</u>
Simley High School	1971	1998 2016	9-12	220,728
Inver Grove Heights Middle School	1959	1962 1967 1980 1990 1997 2009	6-8	314,970
Hilltop Elementary School	1964	1968 2007 2014	K-5	92,793
Pine Bend Elementary School	1958	1960 1991 2009	K-5	73,425
Salem Hills Elementary School	1953	1964 1986 1987 1988 2009 2014	K-5	56,206

Source: The District's Buildings and Grounds Department

INDEPENDENT SCHOOL DISTRICT NO. 199

Expenditures per Student (Average Daily Membership)  
Last Ten Fiscal Years

	Fiscal Year			
	2010	2011	2012	2013
Administration	\$ 357	\$ 363	\$ 400	\$ 425
District support services	254	251	281	342
Elementary and secondary regular instruction	4,237	4,259	4,298	4,517
Vocational education instruction	99	85	46	46
Special education instruction	1,851	1,987	1,944	1,972
Instructional support services	603	656	652	649
Pupil support services	843	905	880	908
Sites and buildings	1,156	1,212	1,552	1,471
Fiscal and other fixed cost programs	22	24	21	41
Food service	426	436	446	432
Community service	570	578	510	535
Capital outlay	17	1,130	671	2
Debt service	918	1,016	1,223	1,171
Total expenditures	<u>\$ 11,354</u>	<u>\$ 12,902</u>	<u>\$ 12,922</u>	<u>\$ 12,511</u>
Average daily membership	<u>3,867</u>	<u>3,770</u>	<u>3,770</u>	<u>3,795</u>

Note: Includes all governmental fund expenditures.

Source: Average daily membership (ADM) – the District’s ADM Summary Report from the Minnesota Department of Education



2014	2015	2016	2017	2018	2019
\$ 443	\$ 421	\$ 427	\$ 451	\$ 493	\$ 499
353	403	567	694	708	698
4,453	4,579	4,746	5,038	5,185	5,666
55	48	60	62	62	65
1,852	1,966	2,105	2,128	2,049	2,241
798	780	725	704	691	780
996	1,058	1,028	1,133	1,147	1,201
2,041	1,703	1,375	1,562	1,428	1,532
32	33	27	36	158	40
452	478	484	527	565	600
563	567	550	558	569	679
851	3,696	1,570	446	16	95
1,245	1,927	1,690	1,629	1,456	1,539
<u>\$ 14,133</u>	<u>\$ 17,658</u>	<u>\$ 15,355</u>	<u>\$ 14,969</u>	<u>\$ 14,527</u>	<u>\$ 15,636</u>
<u>3,855</u>	<u>3,816</u>	<u>3,811</u>	<u>3,618</u>	<u>3,640</u>	<u>3,583</u>

INDEPENDENT SCHOOL DISTRICT NO. 199

Demographic Statistics – Student Enrollment  
Last Ten Fiscal Years

Year Ended June 30,	Average Daily Membership (ADM) (for Students Served and Tuition Paid)					Total Pupil Units
	Handicapped and Pre-Kindergarten	Kindergarten	Elementary	Secondary	Total	
2010	65.48	259.72	1,805.21	1,737.01	3,867.42	4,454.46
2011	59.66	208.52	1,756.67	1,744.78	3,769.63	4,376.90
2012	78.34	260.90	1,706.14	1,724.71	3,770.09	4,346.02
2013	83.65	252.92	1,745.84	1,712.86	3,795.27	4,373.86
2014	76.42	281.67	1,747.31	1,749.87	3,855.27	4,431.85
2015	67.45	255.62	1,765.45	1,727.34	3,815.86	4,161.27
2016	70.16	221.20	1,751.83	1,767.94	3,811.13	4,164.70
2017	67.85	216.77	1,595.67	1,737.87	3,618.16	3,965.72
2018	92.07	210.35	1,608.42	1,729.18	3,640.02	3,985.85
2019	106.28	225.19	1,546.80	1,705.00	3,583.27	3,924.27

Note 1: Enrollment information from the District's ADM Summary Report by the Minnesota Department of Education. ADM is estimated for the most recent year.

Note 2: ADM is weighted as follows in computing pupil units:

	Pre-Kindergarten	Handicapped Kindergarten	Part-Time/All-Day Kindergarten	Elementary 1-3	Elementary 4-6	Secondary
Fiscal 2010 through 2014	1.250	1.000	0.612	1.115	1.060	1.300
Fiscal 2015 through 2019	1.000	1.000	0.550/1.000	1.000	1.000	1.200

INDEPENDENT SCHOOL DISTRICT NO. 199

Food Service Meals Served and Pricing  
Last Ten Fiscal Years

Year Ended June 30,	Lunches Served to Students				Lunches Served to Adults
	Regular Priced Lunches	Reduced-Priced Lunches	Free Lunches	Total	
2010	291,276	34,367	140,101	465,744	8,537
2011	275,733	38,955	148,044	462,732	6,540
2012	258,418	32,004	160,118	450,540	4,188
2013	227,401	31,518	164,282	423,201	3,233
2014	229,536	31,177	163,363	424,076	2,417
2015	228,568	37,900	179,216	445,684	1,780
2016	206,888	39,883	185,272	432,043	2,630
2017	195,639	41,315	171,874	408,828	2,735
2018	185,052	44,921	162,082	392,055	2,474
2019	191,582	44,785	146,397	382,764	2,695

Year Ended June 30,	Student Regular Lunch Prices			
	Regular Priced Lunches		Reduced-Priced Lunches	Adult Lunches
	Elementary	Secondary		
2010	\$ 1.65	\$ 1.75/1.80	\$ 0.40	\$ 3.00
2011	1.65	1.75/1.80	0.40	3.10
2012	1.70	1.80/1.85	0.40	3.15
2013	1.80	1.90/1.95	0.40	3.25
2014	1.80	1.90/1.95	0.40	3.35
2015	1.80	1.90/1.95	- *	3.40
2016	1.80	1.90/1.95	- *	3.50
2017	1.80	1.90/1.95	- *	3.60
2018	1.90	2.00/2.05	- *	3.70
2019	2.00	2.10/2.15	- *	3.80

\* The state of Minnesota began reimbursing the District for this amount in 2015; therefore, the District did not charge families.

Source: The District's Food Service Department

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